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17 18	FOR THE NORTHERN DI	DISTRICT COURT STRICT OF CALIFORNIA DIVISION		
19	NATIONAL URBAN LEAGUE, et al.,	CASE NO. 5:20-cv-05799-LHK		
20	Plaintiffs,	PLAINTIFFS' PRIVILEGE		
21	V.	OBJECTIONS TO DECEMBER 21 LOG AND RELATED PRIVILEGE		
22	WILBUR L. ROSS, JR., et al.,	DISPUTES		
23	Defendants.	Date: TBD Time: TBD		
24		Place: Courtroom 8 Judge: Hon. Lucy H. Koh		
25 26				
26 27				
27				
28				
LATHAM&WATKINS Attorneys At Law San Francisco	1	CASE NO. 5:20-CV-05799 PLAINTIFFS' PRIVILEGE OBJECTION DECEMBER 21		

1	Pursuant to the Court's December 15, 2020 Order on Further Procedures For In Camera		
2	Review of Documents on Privilege Logs ("Order on Privilege Procedures") (Dkt. 383), Plaintiffs		
3	submit the following objections to Defendants' assertions of privilege in the December 21, 2020		
4	log. As this Court instructed, Plaintiffs have streamlined their objections and identified those		
5	that are the highest priority. Plaintiffs attach as Exhibit A the December 21 privilege log, with		
6	an added column titled "Privilege Objections/Response" summarizing Plaintiffs' objections to		
7	challenged entries. Plaintiffs have highlighted in yellow high priority objections within Exhibit		
8	A. After a meet and confer, Defendants agreed to remove 52 entries from the log. Those entries		
9	are crossed through on Exhibit A.		
10	To avoid duplication, Plaintiffs incorporate their prior filings describing the scope of the		
11	deliberative process privilege, attorney-client privilege, and attorney work product protection,		
12	and identifying the categories of documents that would fall outside of those privileges. See, e.g.,		
13	Plaintiffs' Memorandum Re: Privilege Disputes (Dkt. 149), Plaintiffs' Privilege Objections (Dkt.		
14	170).		
15	I. BACKGROUND		
16	A. Defendants Produced A Privilege Log with Only 135 Documents and Should		
17	be Ordered to Produce all Non-Logged Materials as to which They Have		
18	Now Waived Privilege		
19	As detailed in Plaintiffs' Response to Court's Ruling Ordering Defendants to Show Cause		
20	(Dkt. 400 at 1-4) ("Plaintiffs' Response"), Defendants have resisted complying with their discovery		
21	obligations at every turn-even when specifically ordered to do so by this Court. Defendants'		
22	deficiencies and delay tactics forced Plaintiffs to file a motion to compel, which the Court granted.		
23	Dkt. 372. Defendants filed a motion for reconsideration, which was denied. Dkt. 380. Defendants		
24	then filed a motion for protective order to drastically limit the scope of the Rule 30(b)(6) deposition		
25	ordered by the Court, which was also denied. Dkt. 387.		
26	As to Defendants' obligations to log any and all documents over which Defendants assert		
27	privilege, the Court issued an Order on Privilege Procedures requiring that Defendants produce (1)		
28	a first privilege log by December 14, 2020; and (2) second privilege log by December 21, 2020 at		
	CASE NO. 5:20-CV-05799-LHK PLAINTIFFS' PRIVILEGE OBJECTIONS TO		

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1 7:00 p.m. including "any additional documents that have been withheld as privileged up to the time 2 of the final production" on December 21. Order on Privilege Procedures at 2. As the Court noted 3 in its Order in Response to Defendants' Failure To Comply With Court Order To Produce Privilege Log ("Show Cause Order") (Dkt. 392), Defendants failed to produce any December 14 4 5 privilege log, contrary to the Court's orders and Defendants' representations. Show Cause Order 6 at 1. Accordingly, in Plaintiffs' Response to Court's Ruling Ordering Defendants To Show Cause 7 (Dkt. 392), Plaintiffs respectfully asked the Court to find Defendants to have waived all privileges 8 in connection with the documents responsive to Plaintiffs' document requests corresponding to the 9 December 14 through December 21 productions.

10 In the face of this Court's Show Cause Order, Defendants chose to log a mere 135 documents. Ex. A. Thus, for the 89,228 documents produced since December 1, 2020, 11 12 Defendants logged fewer than 180 documents. This scant privilege log stands in stark contrast to 13 Defendants' representations to this Court regarding the volume and type of documents it would 14 claim to be privileged in this case. On December 12, Defendants filed the Declaration of Brian DiGiacomo ("DiGiacomo Declaration") (Dkt. 376-2), which sought to excuse Defendants' delayed 15 16 document productions by stating that of the approximately 88,765 documents ordered "to be 17 produced to Plaintiffs by December 14, 2020," approximately 25,512 documents "are likely to 18 contain material protected by the attorney-client, attorney-work-product, and Executive 19 privileges." DiGiacomo Declaration at 1-2. Mr. DiGiacomo additionally specified that "a 20 significant number of documents—as many as 2,944—are likely subject to Executive privilege," as 21 they "include communications between federal agency personnel and presidential advisers or 22 members of their staff in the Office of the President." Id. at 2. 23 Despite these express and sworn representations, Defendants produced a privilege log of 24 135 documents. Moreover, there is not a single claim of Executive privilege on the log. (As 25 discussed below, the White House is mentioned in two entries, but each of those asserts either the attorney-client or deliberative process privilege as the applicable privilege.) 26 27 Based on the parties' meet-and-confers it appears that Defendants did not log 28 approximately 19,000 documents to, from, or originating from a broad swath of attorneys they

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have deemed "litigation counsel." Despite repeated requests from Plaintiffs for over a week, 1 2 Defendants have not provided even a list of the counsel whose communications they are refusing 3 to log. However, Defendants have acknowledged that this group includes members of the Department of Commerce General Counsel's Office-even though this same counsel may very 4 5 well have participated in activities and issues underlying this case—including discussions 6 regarding implementation of the Replan. As Plaintiffs have previously explained, only emails 7 from Department of Justice counsel should not be logged, as only those attorneys are clearly not 8 involved in the substantive issues involved in the litigation. Plaintiffs' Response to Motion for 9 Leave to File an Emergency Motion for Reconsideration or, in the Alternative, for a Protective Order (Dkt. 378) at 7. 10 11 In addition to not including attorney documents that do not involve Department of Justice

attorneys, Defendants may well have failed to properly log additional documents that are
responsive to Plaintiffs' document requests. For example, the nearly 3,000 documents involving
the White House that Defendants previewed logging under the Executive privilege are noticeably
missing in their entirety from the log.

Plaintiffs therefore respectfully request that the Court find that Defendants have waived all
privileges in connection with the subset of the 19,000 documents that do not include a Department
of Justice attorney but have been withheld from production by Defendants. As described in
Plaintiffs' Response, waiver is more than appropriate in light of Defendants' repeated conduct
regarding its privilege obligations. Dkt. 400.

Plaintiffs further request that the Court order Defendants to immediately produce the 2,944
documents described in paragraph 12 of Mr. DiGiacomo's declaration as being reviewed for White
House privilege, except for any subset of documents (which Defendants are to identify) for which
privilege is being claimed on Defendants' December 21 privilege log and which were not
challenged by Plaintiffs and resolved by this Order. No documents on the December 21 log are
described as being withheld on that ground, and accordingly these documents should be produced
to Defendants.

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# B. Defendants Did Not Provide a Declaration to Accompany Their Privilege Log, as Required by Federal Law and This Court's Orders

In accordance with the Order on Privilege Procedures, Plaintiffs provided Defendants with a
list of challenged entries in Defendants' December 21 log on December 22, 2020 prior to 3:00 p.m.
PT. *See* Exhibit A. Plaintiffs and Defendants then met and conferred shortly thereafter. Plaintiffs
discussed their objections with Defendants, stating that a large portion of the 135 entries on the
December 21 privilege log appear to be improperly withheld documents.

8 During the meet and confer, Plaintiffs noted that Defendants did not provide a declaration 9 to accompany their claims of deliberative process privilege in the December 21 privilege log, as 10 required for any assertions of deliberative process privilege. See Padgett v. City of Monte Sereno, 11 No. 04-CV-3946 JW (RS), 2006 WL 8442137, at \*4 (N.D. Cal. Feb. 24, 2006) (to assert 12 deliberative process privilege in the Ninth Circuit, the agency must submit a declaration from the 13 head of the department which has control over the relevant matter). Defendants responded that 14 they did not believe they were required to provide a declaration regarding claims of deliberative 15 process privilege in their privilege log until after Plaintiffs provided objections, and they would 16 provide their declaration to the Court when they file their briefing regarding privilege disputes on 17 December 23, 2020. However, it is well established that an "assertion" of deliberative process 18 privilege requires "(1) a formal claim of privilege by the head of the department having control 19 over the requested information; (2) assertion of the privilege based on actual personal 20 consideration by that official; and (3) a detailed specification of the information for which the 21 privilege is claimed, with an explanation why it properly falls within the scope of the privilege." 22 Landry v. F.D.I.C., 204 F.3d 1125, 1135 (D.C. Cir. 2000) (internal citations and quotations 23 omitted). And the Court has acknowledged the need for a declaration accompanying claims of 24 deliberative process privilege in several prior orders. See Order on Procedures For In Camera 25 Privilege Review By Magistrate Judge (Dkt. 163) at 2 (noting that, per the Court's Order, 26 Defendants provided attorney declarations in support of their deliberative process privilege 27 claims); Order Re: Privilege Declaration And Documents For In Camera Review (Dkt. 153) 28 (ordering Defendants to provide a declaration in support of their privilege assertions in prior

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1	privilege logs). In failing to produce a declaration along with their privilege log, to explain why		
2	entries properly fall within deliberative process privilege, Defendants have failed to properly claim		
3	this privilege over any of their December 21 privilege log entries.		
4	II. DEFENDANTS' ASSERTIONS OF THE DELIBERATIVE PROCESS		
5	PRIVILEGE ARE OVERBROAD IN SEVERAL RESPECTS		
6	Plaintiffs challenge the documents withheld in privilege log entries 3-4, 7-9, 11-13, 17-18,		
7	28-35, 43, 55-56, 61, 64, 66-67, 69-70, 73, 75-84, 86-88, 90-91, 93-99, 107-110, 114, 116-121,		
8	124-131, 133, and 136. Ex. A.		
9	A. Documents Described in the Privilege Log Are Not "Predecisional"		
10	The documents described in Defendant's privilege log are not deliberative or predecisional,		
11	and must therefore be produced to Plaintiffs.		
12	The deliberative process privilege is "strictly confined within the narrowest possible limits		
13	consistent with the logic of its principles." N. Pacifica, LLC v. City of Pacifica, 274 F. Supp. 2d		
14	1118, 1122 (N.D. Cal. 2003) (citation omitted); Cal. Native Plant Soc'y v. EPA, 251 F.R.D. 408,		
15	410 (N.D. Cal. 2008) ("[C]ourts should construe the [deliberative process] privilege narrowly and		
16	6 strictly."). It covers a limited category of documents reflecting predecisional advisory opinions,		
17	7 recommendations, and deliberations within an agency. <i>Karnoski v. Trump</i> , 926 F.3d 1180, 1203 (9th		
18	Cir. 2019). Materials are considered "predecisional" if "prepared in order to assist an agency		
19	decisionmaker in arriving at his decision," and deliberative if they cover "opinions,		
20	recommendations, or advice about agency policies." Carter v. U.S. Dept. of Commerce, 307 F.3d		
21	1084, 1089 (9th Cir. 2002) (emphasis added) (internal citation omitted). Additionally, "[a] document		
22	that was prepared to support a decision already made is not predecisional." Fisherman's Finest Inc.		
23	v. Gutierrez, No. C07-1574MJP, 2008 WL 2782909, at *2 (W.D. Wash. July 15, 2008).		
24	Accordingly, documents that "only reiterate or explain" a decision once it has been made are not		
25	predecisional. Id. at *3.		
26	As a preliminary matter, the vast majority of documents listed as protected by the deliberative		

process privilege in the December 21 privilege log are dated after the July 29, 2020 decision to
implement the Replan. *See* Ex. A, rows 15 through 136. As the Court held in its First Order After

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In Camera Review As To Deliberative Process Privilege (Dkt. 179), documents dated after the
 Secretary of Commerce's decision on July 29, 2020 to shorten the census timeless for data collection
 and data process were "mere implementation of the Secretary of Commerce's decision," and thus
 did "not fall within the deliberative process privilege." *Id.* at 6; *see also Fisherman's Finest Inc.*,
 2008 WL 2782909, at \*2.

6 Separate and apart from their timing, no one of these documents relate to a "significant
7 policy decision." *Dominguez v. Schwarzennger*, 2010 WL 3341038, at \*5 (N.D. Cal. Aug. 25,
8 2010). For instance, several documents discuss email correspondence or draft documents such as
9 "response to an NPR story" (Ex. A, row 67). Discussion of news articles is not deliberative of a
10 "significant policy decision" of the Commerce Department or the Census Bureau, *Dominguez*,
11 2010 WL 3341038, at \*5, and these documents cannot be withheld under deliberative process
12 privilege.

Additionally, even if a document "is predecisional at the time it is prepared, it can lose that status if it is adopted, formally or informally, as the agency position on an issue or is used by the agency in its dealings with the public." *Nat'l Res. Def. Council v. U.S. Dep't of Def.*, 388 F. Supp. 2d 1086, 1099 (C.D. Cal. 2005). In so far as information in the December 21 privilege log documents was adopted as the agency position on data processing for the 2020 census, those documents are no longer predecisional and must be disclosed to Plaintiffs.

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#### B. Documents Described in the Privilege Log Are Not "Deliberative"

Moreover, several of the documents listed as privileged in Defendants' December 21 privilege log are not deliberative and instead contain factual information. Factual material that does not reveal the decision maker's predecisional, deliberative mental processes is not protected by the deliberative process privilege and must be segregated and released. *Nat'l Res. Def. Council*, 388 F. Supp. 2d at 1106; *see also Dominguez*, 2010 WL 3341038, at \*5. Moreover, the party asserting the privilege must "connect the dots' between each withheld document and a decision-making process or specific decision." *Nat'l Res. Def. Council*, 388 F. Supp. 2d at 1106.

27 Defendants' log entries for documents withheld under deliberative process privilege are
28 replete with descriptions of factual information. For instance, the document in row 55 is described

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1 as discussion "regarding recent articles concerning conduct of Census operations." Ex. A, row 55. 2 This type of communication does not reflect any "opinions, recommendations, or advice about 3 agency policies," Carter, 307 F.3d at 1089, and must also be provided to Plaintiffs. Additionally, 4 the documents described in rows 2-4, 7-9, 11-13, 17-18, 28-35, 43, 55-56, 61, 64, 66-67, 69-70, 73, 5 75-84, 86-88, 90-91, 93-99, 107-110, 114, 116-121, 124-131, 133, and 136 ostensibly contain factual 6 material that must be segregated and released and/or are not tied to any significant policy decision 7 by Defendants and must be produced. Ex. A; see also Nat'l Res. Def. Council, 388 F. Supp. 2d at 8 1106; Dominguez, 2010 WL 3341038, at \*5.

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#### C. Deliberative Process Privilege is a Qualified Privilege

As Plaintiffs have noted in prior briefing, even a proper assertion of privilege can be overcome by a sufficient showing of need outweighing the harm that might result from disclosure. *FTC v. Warner Comm'ns Inc.*, 742 F.2d 1156, 1161 (9th Cir. 1984). The Ninth Circuit has set forth four non-exclusive factors that courts consider in balancing the competing interests: "(1) the relevance of the evidence; (2) the availability of other evidence; (3) the government's role in the litigation; and (4) the extent to which disclosure would hinder frank and independent discussion regarding contemplated policies and decisions." *Id.* (citations omitted).

Plaintiffs do not have sufficient information to inform the balancing test for deliberative
process privilege, but ask the Court to conduct this balancing test if it finds that deliberative
process privilege applies to any of the challenged documents. In particular, the documents
described in rows 13, 32, 56, 63, 66, 91, 99, 128, 130, 133, and 136, appear to be key documents
related to data processing issues central to this case, some of which involve communications with
White House Counsel. Ex. A. Plaintiffs' need for these factual documents, which are essential
for Plaintiffs' Enumeration Clause claim, outweighs any harm to Defendants.

24 **III.** 

25

PRODUCT PROTECTION ARE INSUFFICIENTLY SUPPORTED

**DEFENDANTS' CLAIMS OF ATTORNEY-CLIENT PRIVILEGE AND WORK** 

Plaintiffs object to Defendants' log entries on the basis of attorney-client privilege in
rows 15-16, 37-38, 68, 74, 85-86, 89-98, 121, 130, and 132-133. Ex. A. Plaintiffs also object to
Defendants' claim of attorney work product in rows 86, 103, and 105. Ex. A.

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A.

#### Defendants' Failed to Identify Attorneys on Their Privilege Log

2 The privilege log provided to Plaintiffs on December 21 failed to identify any 3 attorneys-rendering each of Defendants' assertions of attorney-client privilege and attorney work product protection are deficient. See, e.g., In re Grand Jury Investigation, 974 F.2d 1068, 4 5 1071 (9th Cir. 1992) (A party claiming privilege must provide a privilege log that identifies "the 6 attorney and client involved" in the communications). At 10:30 a.m. PT on December 23, 7 Defendants provided a revised log which indicated the entries which involved an attorney. 8 However, as discussed below, many entries where attorney-client privilege or attorney work 9 product is claimed do not include any attorney.

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## B. Defendants' Attorney-Client Privilege Claims Are Vague and Do Not Describe Legal Advice

Even if Defendants' entries claiming attorney-client privilege do, if fact, involve an
attorney, all of the entries to which Plaintiffs object do not sufficiently identify any legal advice
being provided or sought.

15 When asserting privileges including attorney-client privilege or work product protection, 16 the asserting party bears the burden to demonstrate the privilege applies and must "(i) expressly 17 make the claim; and (ii) describe the nature of the documents, communications, or tangible 18 things not produced or disclosed—and do so in a manner that, without revealing information 19 itself privileged or protected, will enable other parties to assess the claim." Fed. R. Civ. P. 20 26(b)(5)(A); see also, e.g., Tornay v. United States, 840 F.2d 1424, 1426 (9th Cir. 1988). The 21 Ninth Circuit applies an eight-factor test for determining the applicability of the strictly 22 construed attorney-client privilege: "(1) [w]here legal advice of any kind is sought (2) from a 23 professional legal adviser in his capacity as such, (3) the communications relating to that 24 purpose, (4) made in confidence (5) by the client, (6) are at his instance permanently protected 25 (7) from disclosure by himself or by the legal adviser, (8) unless the protection be waived." U.S. v. Ruehle, 583 F.3d 600, 607 (9th Cir. 2009) (internal citation omitted). The agency 26 27 asserting attorney client privilege "bears the burden of showing that the information exchanged [with its attorney] was confidential." Nat'l Res. Def. Council, 388 F. Supp. 2d at 1099. 28

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1 The attorney-client privilege or attorney work products documents listed on the 2 December 21 privilege log which Plaintiffs are objecting to (Ex. A, rows 37, 74, 85-86, 90-98, 3 121, 130, and 133) cannot be redacted or withheld under attorney-client privilege because 4 Defendants fail to identify the legal advice involved. Communications simply "deliberating a 5 draft document" (Ex. A, row 37) cannot be considered communications where "legal advice ... 6 is sought." Ruehle, 583 F.3d at 607. Communications or comments by an attorney who does 7 not even represent Defendants (Ex. A, rows 130, 133) similarly cannot be considered "legal 8 advice," seeing as the attorney-client relationship that protects such communications is non-9 existent. Ruehle, 583 F.3d at 607. Likewise, other log entries contain correspondence with 10 agency counsel "regarding draft MOUs related to obtaining records from other Federal agencies" 11 (Ex. A, rows 90-91, 93-98, 121); it is not clear how this communication relates to any legal 12 advice.

13 Further, additional correspondence mentions "legal strategy" (Ex. A row 68), but fails to 14 state that an attorney for Defendants is providing legal advice through the communication. 15 Granted, a few entries on the log state, in a cursory manner, that communications involved 16 "seeking legal advice" (Ex. A rows 74, 86, 92). Yet these log entries do not meet the agency's 17 burden to show that "the information exchanged [with its attorney] was confidential," and thus protected from disclosure. Nat. Res. Def. Council v. Dept. of Defense, 388 F. Supp. 2d 1086, 18 19 1099 (C.D. Cal. 2005). Defendants have therefore failed to sustain their burden to demonstrate 20 they may redact or withhold these documents based on attorney-client privilege.

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## C. Defendants' Claim of Work Product Protection is Overly Broad

The work-product doctrine is qualified and only protects "certain materials prepared by
an attorney acting for his client in anticipation of litigation." *Hernandez v. Tanninen*, 604 F.3d
1095, 1100 (9th Cir. 2010) (quoting *United States v. Nobles*, 422 U.S. 225, 237-38 (1975)); Fed.
R. Civ. P. 26(b)(3). Where a document is not prepared exclusively for litigation, Ninth Circuit
courts apply the "because of" test, meaning whether the "document was created because of
anticipated litigation, and would not have been created in substantially similar form but for the
prospect of litigation." *United States v. Richey*, 632 F.3d 559, 568 (9th Cir. 2011) (quoting *In re*

Grand Jury Subpoena (Mark Torf/Torf Envtl. Mgmt.), 357 F.3d 900, 907 (9th Cir. 2004) 1

2 ("Document should be deemed prepared in anticipation of litigation ... if ... the document can be 3 fairly said to have been prepared or obtained because of the prospect of litigation." (citation omitted))). 4

5 Defendants invoke attorney work product regarding a communication over which they 6 also claim deliberative process or attorney-client privilege. Ex. A, row 86. This document is 7 also improperly withheld under attorney work product because Defendants have not 8 demonstrated that the communication at issue was prepared "because of" the litigation at hand. 9 Rickey, 632 F.3d at 568 (emphasis added). There is no indication that this material was specifically created because of the litigation in this case, and as such, it cannot be redacted under 10 attorney work product. 11 12 D. **Defendants Cannot Withhold Communications with White House Counsel** 

## **Because White House Counsel Does Not Represent Defendants**

14 Defendants list two documents as protected by the attorney-client privilege where the communication at issue is between the Department of Commerce or Census Bureau staff and 15 White House Counsel: 16

17 Row 130: DOC 0179363 – "Communication from Census attorney to attorney in 18 White House Counsel's Office reflecting request for and formulation of legal 19 advice on proposed policy/action for the President" 20

## Row 133: DOC 183475 – "Communication between attorney in White House Counsel's Office (Philbin) and Census attorney (Mayfield) reflecting request for legal advice on proposed action/policy for President

These documents do not qualify as attorney-client privileged for the reasons discussed 24 above. Moreover, these documents are not privileged for the additional reason that the 25 Department of Commerce is not the White House Counsel's client. The Office of the White 26 House Counsel "advises the President, the Executive Office of the President, and the White 27 House staff on legal issues," and does not purport to be the attorneys representing the 28

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1 Department of Commerce in this case or any other matter. *Presidential Departments*, White

2 House Internship Program, <u>https://www.whitehouse.gov/get-involved/internships/presidential-</u>

departments/ (last accessed Dec. 23, 2020). Therefore, there is no attorney-client relationship
between White House Counsel and Defendants, and Defendants cannot withhold or redact the
above-referenced documents containing communications with White House Counsel based on
attorney-client privilege. Nor have Defendants asserted any common interest privilege as a basis
for any of their withheld documents. *See* Ex. A.<sup>1</sup>

- 8 IV. CONCLUSION
- 9 Defendants' assertions of deliberative process privilege for entries in rows 3-4, 7-9, 11-
- 10 13, 17-18, 28-35, 43, 55-56, 61, 64, 66-67, 69-70, 73, 75-84, 86-88, 90-91, 93-99, 107-110, 114,
- 11 116-121, 124-131, 133, and 136, assertions attorney-client privilege in rows 37, 68, 86, 90-98,

12 121, and 130, and assertion of attorney work product in row 86 of the December 21 privilege log

13 are without merit. Defendants should be ordered to produce the documents corresponding to the14 aforementioned entries.

- Moreover, Plaintiffs respectfully request that the Court find that Defendants have waived
  all privileges in connection with the subset of the 19,000 documents not logged that do not
  include a DOJ attorney, but have been withheld from production by Defendants. Plaintiffs
  further request that Defendants immediately produce the 2,944 documents described in
- 19

<sup>&</sup>lt;sup>1</sup> Moreover, even if Defendants had properly asserted common interest privilege, the 20 common interest privilege applies only to communications made for the purpose of seeking legal advice or services. See, e.g., United States v. NGL Crude Logistics, LLC, No. 16-CV-1038-LRR, 21 2018 WL 9870043, at \*2 (N.D. Iowa June 18, 2018) ("Communications between a lawyer 22 representing one governmental agency and an employee of another governmental agency are privileged . . . *if* the lawyer represents both agencies or if the communication is pursuant to a 23 common-interest arrangement." (quoting Restatement (Third) of the Law Governing Lawyers § 74 cmt. c) (emphasis added)). Communications made "for the purpose of broader policymaking" fall 24 beyond the scope of the privilege. *Id.* at \*3. The key question is "whether the [agency] attorneys 25 ... were acting in their legal or policymaking capacities (and whether the privilege log contains sufficient information to determine this issue)." Id. at \*3, 5 (emphasis added) (noting that "bare 26 assertions that a communication 'provides legal advice' are insufficient to ... evaluate whether an attorney was acting in a legal or policymaking capacity when she made the communication"). In 27 these entries, the attorneys appear to be acting in a policymaking capacity rather than a legal capacity. See, e.g. Ex. A (Row 130) (describing communications between Census attorney and 28 White House Counsel's Office regarding "proposed policy/action for the President").

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1	paragraph 12 of Mr. DiGiacomo's December 12, 2020 declaration as being reviewed for
2	Executive privilege, except for any subset of documents (which Defendants are to identify) for
3	which privilege is being claimed on Defendants' December 21 privilege log and which were not
4	challenged by Plaintiffs and resolved by this Order.
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1     2     3     4     5     6     7     8     9     10     11     12     13     14     15     16     17     18     19     20     21     22     23     24     25     26     27     28	Dated: December 23, 2020		Telephone: 415.2 Facsimile: 415.3 Rebecca Hirsch ( rebecca.hirsch2( <b>CORPORATIO</b> <b>CITY OF CHIC</b> Mark A. Flessner Stephen J. Kane 121 N. LaSalle S Chicago, IL 6060 Telephone: (312) Facsimile: (312) <i>Attorneys for Pla</i> By: <u>/s/ Donald R</u> Donald R. Pongr dpongrace@akin Merrill C. Godfre mgodfrey@aking <b>AKIN GUMP S</b> LLP 2001 K St., N.W Washington, D.C Telephone: (202) Facsimile: 202-8 <i>Attorneys for Pla</i> <i>Community</i> By: <u>/s/ David I. H</u> David I. Holtzman David.Holtzman( HOLLAND & F Daniel P. Kappes Jacqueline N. Ha 50 California Str San Francisco, C Telephone: (415) Fax: (415) 743-6	212.9300 73.9435 (pro hac vice) (cityofchicago.org (N COUNSEL FOR THE CAGO (c) (r) (r) (r) (r) (r) (r) (r) (r) (r) (r
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1	ATTESTATION			
2	2 I, Sadik Huseny, am the ECF user whose user ID and	I, Sadik Huseny, am the ECF user whose user ID and password authorized the filing of this		
3	3 document. Under Civil L.R. 5-1(i)(3), I attest that all signate	document. Under Civil L.R. 5-1(i)(3), I attest that all signatories to this document have concurred		
4	4 in this filing.			
5	5 Dated: December 23, 2020 LATHAM	& WATKINS LLP		
6				
7	7 By: <u>/s/ Sa</u> Sadik	<u>dik Huseny</u> Huseny		
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