October 19, 2018

The Honorable Jesse M. Furman United States District Court for the Southern District of New York 40 Centre Street, Room 2202 New York, NY 10007

RE: Plaintiffs' letter-motion for partial exclusion of opinion testimony by Dr. John Abowd in *State of New York, et al. v. U.S. Dep't of Commerce, et al.*, 18-CV-2921 (JMF).

Dear Judge Furman,

Pursuant to Rule 3(I) of this Court's Individual Rules and Practices, Fed. R. Evid. 702, 703, and 705, and Fed. R. Civ. P. 26 and 37, Plaintiffs move to exclude in part the expected trial testimony of Defendants' expert witness, Dr. John Abowd. Plaintiffs do not seek to exclude the bulk of Dr. Abowd's opinion testimony. However, Dr. Abowd should be barred from testifying to (1) opinions not contained in his September 21 expert disclosure, and (2) opinions supported by underlying facts or data that have never been disclosed or produced. Defendants' nondisclosure in the discrete areas identified below has prejudiced Plaintiffs' ability to examine the bases for, and respond to, Dr. Abowd's potential testimony.

On September 21, Defendants produced as their sole expert disclosure in this matter a 24-page report by Dr. Abowd, the Census Bureau's Chief Scientist. On September 22, Plaintiffs advised that the expert disclosure failed to comply with Rule 26 because, *inter alia*, it failed to disclose facts or analysis underlying many of Dr. Abowd's opinions. Ex. 1. After Plaintiffs requested immediate production of all documents considered by Dr. Abowd in developing his opinions, Ex. 2, Defendants agreed to "produce the material relied upon or considered by Dr. Abowd in preparing his expert report." Ex. 3. On October 5, Defendants produced ten documents and represented that they were the "[d]ocuments considered by Dr. Abowd." Ex. 4.²

Plaintiffs deposed Dr. Abowd regarding his expert disclosure on October 12. During that deposition, Dr. Abowd expressed extensive opinions that were not disclosed in his September 21 report, and testified that in forming those opinions he considered materials and evidence (including internal Census Bureau data and analysis) that were not among the ten documents produced the week before and have not otherwise been produced in discovery.

1. Dr. Abowd should be precluded from testifying about opinions not disclosed in his September 21 report. Dr. Abowd should be barred from testifying at trial regarding his opinions

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¹ Per Rule 3(A) and Rule 3(I) (Motions to Exclude Testimony of Experts) of this Court's Individual Rules, Plaintiffs are filing this motion by the October 19 deadline for dispositive motions (*see* Docket No. 363). If the Court prefers to treat this motion as a motion *in limine* under Rule 5(B)(i) of the Court's Individual Rules, Plaintiffs are prepared to refile this request consistent with Rule 5(B)(i) and Rule 3(D) by the October 26 deadline for motions *in limine*.

² On October 1, Defendants also produced a revised version of Dr. Abowd's report indicating that it reflected the "materials relied upon by Dr. Abowd in producing his expert report." Defendants clawed back that report on October 5 on a claim of inadvertent disclosure and work-product privilege. Ex. 4. As required by Docket No. 296, Plaintiffs have treated this report in accordance with Rule 26(b)(5)(B).

as to Plaintiffs' experts where those opinions were not disclosed in his September 21 report. Rule 26 requires that an expert must disclose "a complete statement of all opinions the witness will express." Fed. R. Civ. P. 26(a)(2)(B)(i). Rule 26(a)(2)(C), under which Defendants offer Dr. Abowd's testimony, similarly requires experts to disclose the "opinions to which the witness is expected to testify." Fed. R. Civ. P. 26(a)(2)(C)(ii).

Dr. Abowd's report does not specifically discuss any of plaintiffs' ten experts. Notwithstanding this omission, during his deposition, Dr. Abowd testified that, if asked, he intended to testify about criticisms of five of plaintiffs' experts: Hermann Habermann (3 points of disagreement), John Thompson (4 points), Joseph Salvo (4 points), William O'Hare (15 points), and Matthew Barreto (35 points). While several of these criticisms are non-substantive or consistent with Dr. Abowd's disclosed analysis of the Census Bureau's "non-response follow up" measures, his material criticisms were not disclosed in his September 21 report or in any supplemental disclosure.

Rule 37(c)(1) provides that if a party fails to disclose information required by Rule 26(a) or (e), "the party is not allowed to use that information" at trial "unless the failure was substantially justified or is harmless." Fed. R. Civ. P. 37(c)(1). There is no reasonable argument that Defendants' failure to disclose these opinions was substantially justified; Dr. Abowd testified that this was deliberate decision. Ex. 5 (Abowd 10/12 Tr. at 96) ("I didn't specifically discuss anything about Dr. Barreto's report when I wrote . . . , I hadn't even read it. . . . I didn't feel I needed to comment specifically on his report."). And the omission of these opinions was not harmless: Plaintiffs had to spend almost half of Dr. Abowd's expert deposition eliciting his views; had no notice to be able to prepare an examination to test those views; and had no opportunity to seek remedial relief given the calendar in this case.⁴ Under these circumstances, Plaintiffs will be prejudiced if Dr. Abowd's undisclosed opinions critiquing Plaintiffs' experts are permitted at trial, and exclusion of these opinions from Dr. Abowd's testimony is warranted under Rule 37(c)(1). See, e.g., Point Prods. A.G. v. Sony Music Entm't, Inc., No. 93 Civ. 4001 (NRB), 2004 WL 345551, at *9-*13 (S.D.N.Y. Feb. 23, 2004) (excluding expert testimony regarding previously undisclosed opinions); Innis Arden Golf Club v. Pitney Bowes, Inc., No. 3:06-cv-1352 (JBA), 2009 WL 5873112, *3 (D. Conn. 2009) ("Rule 37(c)(1)'s preclusionary sanction is automatic absent a determination of either substantial justification or harmlessness.") (citation omitted).

In addition, Dr. Abowd should be precluded from offering his undisclosed opinion testimony regarding Dr. Barreto's survey methodology. The Federal Rules of Evidence permit expert testimony where it is "based on sufficient facts or data." Fed. R. Evid. 702(b). But Dr. Abowd's deposition testimony about Dr. Barreto's methodology was made without considering the underlying data and materials that Dr. Barreto produced with his report. Ex. 5 (Abowd 10/12

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³ "Non-response follow up" ("NRFU") refers to the operations the Census Bureau conducts for individuals who do not voluntarily "self-respond" to the census questionnaire. A central point of disagreement between Dr. Abowd and Plaintiffs' experts is whether the mechanisms that the Census Bureau employs in its effort to obtain a complete count of non-responsive households – including NRFU, the use of administrative records, and imputation – will mitigate or instead exacerbate differential undercounts in a manner that will harm the Plaintiffs.

⁴ Defendants agreed to make Dr. Abowd available for his expert deposition on only a single day – the last day of discovery on October 12 – despite Plaintiffs' request that he be made available in September. *See* Ex. 1.

Tr. at 68-69). And Dr. Abowd's failure to consider Dr. Barreto's underlying materials resulted in an incorrect understanding of Dr. Barreto's analysis; for example, Dr. Abowd questioned the sufficiency of Dr. Barreto's sample because he mistakenly believed the number of interviews *completed* (over six thousand) was instead the number *attempted*. Ex. 5 (Abowd 10/12 Tr. at 68-69). He further mistakenly believed that Dr. Barreto failed to provide margins of error for the data discussed in his report. Ex. 5 (Abowd 10/12 Tr. at 69). Criticizing another expert without having reviewed that expert's supporting materials is not a "reliable principle or method" under Fed. R. Evid. 702(c).

- 2. Dr. Abowd should be precluded from offering opinion testimony where the underlying facts or data have not been disclosed. Dr. Abowd's testimony regarding three discrete additional issues should be barred for failure to timely or adequately disclose underlying facts or data he considered in forming his opinions. Defendants initially took the position that "Plaintiffs are not entitled to the materials relied upon by Dr. Abowd because his report was designated under Rule 26(a)(2)(C), not (B)." Ex. 6. Defendants subsequently agreed (after Plaintiffs indicated they were prepared to compel disclosure) to provide the "material relied upon or considered by" Dr. Abowd. Ex. 3. Courts have routinely compelled such disclosure from Rule 26(a)(2)(C) witnesses because without such disclosure the opposing side "may be unable to test sufficiently the expert's opinion during deposition and suffer unfairly from this handicap at trial." In re World Trade Ctr. Lower Manhattan Disaster Site Litig., No. 21-mc-102, 2014 WL 5757713, at *5 (S.D.N.Y. Nov. 5, 2014); Robinson v. Suffolk Cty. Police Dep't, No. 08-cv-1874, 2011 WL 4916709, at *1 (E.D.N.Y. Oct. 17, 2011).
- a. Imputation: Dr. Abowd's report discusses that at the end of NRFU operations, if the Census Bureau is not able to collect information on an occupied address, it will "impute" the count of the number of people at the address. Dr. Abowd's report states that "the Census Bureau is not aware of any credible quantitative data suggesting that imputation in the census leads to a greater net undercount or differential net undercount in comparison to self-response or in-person interviews." Although Plaintiffs propounded discovery seeking all analyses and data regarding undercounted and hard-to-count populations, Defendants did not produce any such materials in discovery. In conjunction with their October 5 production of materials considered by Dr. Abowd, Defendants produced a single, heavily redacted report evaluating use of imputation during the 2010 census, referred to as "Memo J-12." On its face, Memo J-12 does not evaluate whether the imputation process mitigates or exacerbates undercount. At deposition, Dr. Abowd acknowledged that the Census Bureau had done further evaluation of imputation, and that Memo J-12 was one of a series of analyses addressing that topic. Ex. 5 (Abowd 10/12 Tr. at 269-270, 274-275, 277-283). Dr. Abowd conceded at deposition that he had reviewed this series of memos, and acknowledged that in order to opine whether the "Census Bureau is . . . aware" whether the imputation process exacerbates or mitigates bias, he had to have considered these memos.

Defendants have generally asserted that the imputation analysis is confidential and cannot be disclosed pursuant to Title 13 of the U.S. Code. But having invoked Title 13 as a shield to bar production of imputation materials in this case, Defendants cannot selectively use the imputation analysis as a sword to have Dr. Abowd testify that the Census Bureau's imputation methodology may cure any remaining undercount at the end of the NRFU process. *See, e.g., In re Sims*, 534 F.3d 117, 132 (2d Cir. 2008). Because Plaintiffs' experts have not been

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provided access to the data and analysis the Census Bureau has conducted on imputation, Dr. Abowd should be barred from expressing an opinion regarding the Census Bureau's imputation methodology.

- b. Analysis of the 2018 End-to-End Test: At several points in his report and during his deposition testimony, Dr. Abowd opined that the Census Bureau's ability to run a successful NRFU operation was demonstrated by the 2018 End-to-End test in Providence, Rhode Island. See, e.g., Ex. 5 (Abowd Tr. at 89-91). Although Plaintiffs requested discovery concerning all End-to-End testing, Defendants produced nothing in discovery, and the materials disclosed with Dr. Abowd's expert report contains nothing on the End-to-End test. From both his report and his testimony, it is clear that Dr. Abowd has access to substantial data and analysis conducted by the Census Bureau concerning the End-to-End test. Ex. 5 (Abowd 10/12 Tr. at 77-78, 89-91, 122, 307-08). Because the Census Bureau's analysis and data regarding the End-to-End test have not been produced, Dr. Abowd should be barred from providing opinions about or based on the 2018 End-to-End test.
- c. 1970 Hispanic Origin Question: Dr. Abowd's report cites the adoption of a question about Hispanic origin on the 1970 long form census as an example why testing was not required. Plaintiffs specifically requested this backup information, Ex. 2 (attach. A), but nothing was produced in discovery. Dr. Abowd's report does not cite any source for this information, and he had considerable difficulty identifying the source during his deposition. Ex. 5 (Abowd 10/12 Tr. at 143-47). Because Dr. Abowd's report failed to adequately disclose the basis for this analysis, and because Plaintiffs' ability to examine Dr. Abowd about this analysis was therefore hampered, he should be barred from providing opinions about or based on the 1970 example.

Respectfully submitted,

BARBARA D. UNDERWOOD

Matthew.Colangelo@ag.ny.gov

Attorney General of the State of New York

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Attorneys for *State of New York* Plaintiffs, 18-CV-2921

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By: /s/ John A. Freedman __

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Attorneys for NYIC Plaintiffs, 18-CV-5025

⁺ admitted pro hac vice

^{**} Not admitted in the District of Columbia; practice limited pursuant to D.C. App. R. 49(c)(3).

Exhibit 1

From: zzz.External.DHo@aclu.org

Sent: Saturday, September 22, 2018 10:37 PM

To: Bailey, Kate (CIV); Freedman, John A.; Federighi, Carol (CIV); Coyle, Garrett (CIV);

Kopplin, Rebecca M. (CIV); Halainen, Daniel J. (CIV); Tomlinson, Martin M. (CIV);

Ehrlich, Stephen (CIV); Wells, Carlotta (CIV)

Cc: zzz.External.SBrannon@aclu.org; zzz.External.PGrossman@nyclu.org; Colangelo,

Matthew; Bauer, Andrew; Gersch, David P.; Grossi, Peter T.; Weiner, David J.; Young,

Dylan Scot; Kelly, Caroline; Saini, Ajay; Goldstein, Elena

Subject: Re: [Not Virus Scanned] [Not Virus Scanned] State of New York v. Department of

Commerce, S.D.N.Y 18-CV-2921, outstanding request for focus group materials

Counsel.

Thank you for the clarification. We look forward to receiving witness availability for the conclusion of the 30(b)(6) deposition.

Separately, we note that we previously requested that, at the time you serve your expert disclosures, you also provide us with dates of your experts' availability. Now that you have designated Dr. Abowd as your sole expert, please send us dates for his availability for an expert deposition asap. Given our expert rebuttal deadline of October 1, we request that you provide dates for this coming week, September 26-28. If you do not make him available on one of those dates, it will prejudice our ability to meet the expert rebuttal deadline.

Relatedly, we note that Dr. Abowd's report is not in compliance with Rule 26(a)(2)(B) in that it fails, among other things, to identify the information required under 26(a)(2)(B)(iii), (v), or (vi). If this information is in the report, please identify where it is to be found. If it is not in his report, please explain why this information has not been disclosed

Regards,

Dale Ho
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Case 1:18-cv-02921-JMF Document 387-1 Filed 10/19/18 Page 3 of 7

From: Bailey, Kate (CIV) < Kate.Bailey@usdoj.gov> Sent: Saturday, September 22, 2018 11:05:56 AM

To: Dale Ho; Freedman, John A.; Federighi, Carol (CIV); Coyle, Garrett (CIV); Kopplin, Rebecca M. (CIV); Halainen, Daniel J. (CIV); Tomlinson, Martin M. (CIV); Ehrlich, Stephen (CIV); Wells, Carlotta (CIV)

Cc: Sarah Brannon; Perry Grossman; Colangelo, Matthew; Bauer, Andrew; Gersch, David P.; Grossi, Peter T.; Weiner, David J.; Young, Dylan Scot; Kelly, Caroline; Saini, Ajay; Goldstein, Elena

Subject: Re: [Not Virus Scanned] [Not Virus Scanned] State of New York v. Department of Commerce, S.D.N.Y 18-CV-2921, outstanding request for focus group materials

Counsel,

We will provide availability for Dr. Abowd shortly. But my email below states clearly (and in boldface type), that we will make Dr. Abowd available for two hours total, not two hours plus the 27 minutes Plaintiffs chose to reserve after Defendants agreed to leave the deposition open. Dr. Abowd will be made available as a 30(b)(6) witness for two hours--total.

Kate Bailey

Sent from my Verizon, Samsung Galaxy smartphone

----- Original message -----

From: Dale Ho <dho@aclu.org> Date: 9/21/18 8:49 PM (GMT-05:00)

To: "Bailey, Kate (CIV)" <katbaile@CIV.USDOJ.GOV>, "Freedman, John A."

<John.Freedman@arnoldporter.com>, "Federighi, Carol (CIV)" <CFederig@CIV.USDOJ.GOV>, "Coyle, Garrett (CIV)" <gcoyle@CIV.USDOJ.GOV>, "Kopplin, Rebecca M. (CIV)" <rkopplin@CIV.USDOJ.GOV>, "Halainen, Daniel J. (CIV)" <dhalaine@CIV.USDOJ.GOV>, "Tomlinson, Martin M. (CIV)" <mtomlins@CIV.USDOJ.GOV>, "Ehrlich, Stephen (CIV)" <sehrlich@CIV.USDOJ.GOV>, "Wells, Carlotta

<mtomlins@CIV.USDOJ.GOV>, "Ehrlich, Stephen (CIV)" <sehrlich@CIV.USDOJ.GOV>, "Wells, Carlotta
(CIV)" <CWells@CIV.USDOJ.GOV>

Cc: Sarah Brannon <sbrannon@aclu.org>, Perry Grossman <PGrossman@nyclu.org>, "Colangelo, Matthew" <Matthew.Colangelo@ag.ny.gov>, "Bauer, Andrew" <Andrew.Bauer@arnoldporter.com>, "Gersch, David P." <David.Gersch@arnoldporter.com>, "Grossi, Peter T." <Peter.Grossi@arnoldporter.com>, "Weiner, David J." <David.Weiner@arnoldporter.com>, "Young, Dylan Scot" <Dylan.Young@arnoldporter.com>, "Kelly, Caroline" <Caroline.Kelly@arnoldporter.com>, "Saini, Ajay" <Ajay.Saini@ag.ny.gov>, "Goldstein, Elena" <Elena.Goldstein@ag.ny.gov>

Subject: Re: [Not Virus Scanned] [Not Virus Scanned] State of New York v. Department of Commerce, S.D.N.Y 18-CV-2921, outstanding request for focus group materials

Counsel,

I'm writing back regarding Dr. Abowd's 30(b)(6) deposition; we will be following up separately on the other issues.

As you may recall, the parties agreed on the record that Dr. Abowd's 30(b)(6) deposition remained open - and thus, this is not his "third" deposition, but rather merely a continuation of his first 30(b)(6) deposition. In any event, thank you for agreeing that the continuing portion of the 30(b)(6) deposition will not be limited to a single document.

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As to the remaining length of time in his 30(b)(6) deposition, as previously noted, we disagree that the time you have offered is sufficient to question Dr. Abowd adequately about a 77-page technical document, as well as approximately 20 other documents that were available a week prior to his deposition but not produced until after close of business on the eve of his deposition, and other documents that have been produced since his deposition.

Nevertheless, in the interests of resolving this dispute, we agree to your limit of 2 additional hours beyond the ordinary 7-hour limit on depositions for the balance of the 30(b)(6) deposition.

Please confirm dates for Dr. Abowd's availability to complete his 30(b)(6) as soon as possible.

Regards,

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From: Bailey, Kate (CIV) < Kate.Bailey@usdoj.gov> Sent: Thursday, September 20, 2018 8:30:25 PM

To: Freedman, John A.; Dale Ho; Federighi, Carol (CIV); Coyle, Garrett (CIV); Kopplin, Rebecca M. (CIV); Halainen, Daniel J. (CIV); Tomlinson, Martin M. (CIV); Ehrlich, Stephen (CIV); Wells, Carlotta (CIV)

Cc: Sarah Brannon; Perry Grossman; Colangelo, Matthew; Bauer, Andrew; Gersch, David P.; Grossi, Peter T.; Weiner, David J.; Young, Dylan Scot; Kelly, Caroline; Saini, Ajay; Goldstein, Elena

Subject: [Not Virus Scanned] [Not Virus Scanned] State of New York v. Department of Commerce, S.D.N.Y 18-CV-2921, outstanding request for focus group materials

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Counsel,

We will obtain and provide you dates for Dr. Abowd's third deposition (second deposition in his capacity as a 30(b)(6) witness) as soon as possible. Regarding your request for additional time to depose him on documents other than the white paper, we repeatedly made clear before providing dates for various witnesses (not only Dr. Abowd) that, due to the extremely broad scope of Plaintiffs' document requests, it would not be possible for Defendants to complete production of all documents potentially relevant to these depositions in the timeframe in which Plaintiffs wished to take those depositions. Because of this, we specifically advised that, should the depositions proceed during the timeframe Plaintiffs requested, we would not make witnesses available multiple times simply because Plaintiffs wished to question individuals about documents that later became available.

Case 1:18-cv-02921-JMF Document 387-1 Filed 10/19/18 Page 5 of 7

Although we maintain this position, in an effort to avoid further disputes, we agree to make Dr. Abowd available for an additional two hours total, and that the scope of that deposition may relate to other documents recently produced, rather than only the white paper itself.

We also have several updates regarding your request for documents related to focus group testing:

- Attached to this email is Part One of Six sets of documents we are producing tonight. Most of these materials were provided to you last week, but now includes Bates stamps. We have located and included two additional emails that were not part of last week's materials.
- Below is a list of focus-group-related materials that were submitted to the DRB for Title XIII review and clearance this Monday, September 17th. Because no DAO has DRB bypass authority for this type of data, the DRB itself will have to clear each document, and they estimate completing this review between Sept 26th October 1st. We will produce cleared material as promptly as possible.
 - The "audience summaries" listed below each summarize transcripts roughly 1100 pages in length, which would not be producible post-DRB in any useable form. I have been advised that the summaries are an attempt by the DRB and census to release as much data as possible. The Census Bureau has an approved protocol for disclosure avoidance review of summaries of qualitative research produced from activities like focus groups. It does not have, and does not anticipate developing, a protocol for disclosure avoidance review of full transcripts. Full transcripts thus have the same data protection as other micro-data products for which the Census Bureau does not have an approved disclosure avoidance protocol. Review of these summaries will be finished by October 1, if not earlier.
 - Raw data from the focus groups is Title XIII-protected material not subject to release but there is, however, a Public Use Microsample file that is created from the Focus Group Surveys, which will be produced.
 - There is a DRB-approved public-use micro-data file from the 2018 CBAMS survey. Census did not anticipate releasing this file for public use prior to the 2020 Census; therefore, there is only limited documentation which has been cleared by the DRB. We are still waiting for a time estimate on this material.
- We have thoroughly searched for, and consider this a complete response to, your request for focus-group testing material. Collection and production of these materials, including DRB disclosure-avoidance review, takes substantial time and must be completed by individuals with significant responsibilities unrelated to this litigation. Specifically, we will not be searching for, or producing, emails relating to this testing, as such material would be overly burdensome and disproportionate with the needs of this case, consistent with our earlier responses and objections to your RFPs.

Materials undergoing review:

1. After Action Reports

- a. T13 2020 CBAMS Focus Group After Action Report Cayey Spanish Puerto Rico 4-19
- b. T13_2020 CBAMS Focus Group After Action Report DET BAA April 12 V.20
- c. T13 2020 CBAMS Focus Group After Action Report DET MENA April 11 v2.0
- d. T13_2020 CBAMS Focus Group After Action Report Honolulu NHPI April 9

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- e. T13_2020 CBAMS Focus Group After Action Report LA Chinese April 3
- f. T13_2020 CBAMS Focus Group After Action Report LA MENA April 4
- g. T13_2020 CBAMS Focus Group After Action Report LA NHPI April 5
- h. T13_2020 CBAMS Focus Group After Action Report LA Spanish April 3
- i. T13_2020 CBAMS Focus Group After Action Report Montgomery BAA April 16
- j. T13_2020 CBAMS Focus Group After Action Report NYC Spanish 3.27.18
- k. T13_2020 CBAMS Focus Group After Action Report San Juan PR Spanish April 18
- 1. T13_2020 CBAMS Focus Group After Action Report Vietnamese 3.19.18
- m. T13_2020 CBAMS Focus Group After Action Report_ABQ AIAN March 14
- n. T13_2020 CBAMS Focus Group After Action Report_ABQ Low Internet Proficiency March 15
- o. T13_2020 CBAMS Focus Group After Action Report_ANC AIAN March 28
- p. T13_2020 CBAMS Focus Group After Action Report_Bristol_Rural_March 22
- q. T13_2020 CBAMS Focus Group After Action Report_CHI Young Mobile April 10_v2.0
- r. T13_2020 CBAMS Focus Group After Action Report_HOU Spanish April 3
- s. T13_2020 CBAMS Focus Group After Action Report_HOU Vietnamese April 4
- t. T13_2020 CBAMS Focus Group After Action Report_MEM Low Internet Proficiency March 20
- u. T13_2020 CBAMS Focus Group After Action Report_NYC Chinese March 20
- v. T13_2020 CBAMS Focus Group After Action Report_SD AIAN March 29

2. Audience Summaries

- a. T13_2020 CBAMS Focus Group Audience Summary AIAN
- b. T13 2020 CBAMS Focus Group Audience Summary BAA
- c. T13_2020 CBAMS Focus Group Audience Summary Chinese
- d. T13_2020 CBAMS Focus Group Audience Summary Low Internet Proficiency
- e. T13_2020 CBAMS Focus Group Audience Summary MENA
- f. T13 2020 CBAMS Focus Group Audience Summary NHPI
- g. T13_2020 CBAMS Focus Group Audience Summary Rural
- h. T13_2020 CBAMS Focus Group Audience Summary Spanish PR
- i. T13_2020 CBAMS Focus Group Audience Summary Spanish US Mainland
- j. T13_2020 CBAMS Focus Group Audience Summary Vietnamese
- k. T13_2020 CBAMS Focus Group Audience Summary Young & Mobile

Thank you,

Kate Bailey

Trial Attorney

United States Department of Justice

Civil Division – Federal Programs Branch

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Washington, D.C. 20530

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Exhibit 2

September 25, 2018

Via Electronic Mail

Kate Bailey
Trial Attorney
United States Department of Justice
Civil Division – Federal Programs Branch
20 Massachusetts Avenue, NW
Room 7214
Washington, D.C. 20530

Re: Outstanding discovery matters that require resolution in *State of New York, et al.* v. *United States Department of Commerce, et al.*, 18-cv-2921 (JMF).

Dear Ms. Bailey:

Plaintiffs write to request that Defendants produce the materials identified in Attachment A immediately. Defendants' contention that Dr. Abowd's report is "not deficient," *see* email from Kate Bailey dated 9/24/18, is belied by the facts of this case and the law. Plaintiffs are entitled to the materials set forth in Attachment A pursuant to the Federal Rules; moreover, these materials are responsive to Plaintiffs' existing document requests.

Sincerely,

/s/Elena S. Goldstein
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Attorney for the State of New York Plaintiffs

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By: /s/ Dale Ho

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Attorneys for the NYIC Plaintiffs

ATTACHMENT A

- 1. A list identifying all documents and materials, including but not limited to any data, you relied on, used, referenced, consulted or considered in developing your opinions in this case.
 - a. To the extent the documents and materials have already been produced in response to Plaintiffs' discovery requests in this matter, the list should identify the Bates range for each item.
 - b. To the extent the documents and materials have not already been produced in response to Plaintiffs' discovery requests in this matter, these materials should be produced.
- 2. All documents analyzing the potential or actual effects of the 1990 census race question;
- 3. All documents analyzing the potential or actual effects of the addition of the Hispanic origin question to the 1970 census; and
- 4. All documents analyzing the potential or actual effects of adding a question to collect Social Security Numbers from census respondents.

Exhibit 3

From: Bailey, Kate (CIV) < Kate.Bailey@usdoj.gov>
Sent: Thursday, September 27, 2018 4:45 PM

To: Freedman, John A.; Goldstein, Elena; zzz.External.DHo@aclu.org; Federighi, Carol (CIV);

Coyle, Garrett (CIV); Kopplin, Rebecca M. (CIV); Halainen, Daniel J. (CIV); Tomlinson,

Martin M. (CIV); Ehrlich, Stephen (CIV); Wells, Carlotta (CIV)

Cc: zzz.External.SBrannon@aclu.org; zzz.External.PGrossman@nyclu.org; Colangelo,

Matthew; Bauer, Andrew; Gersch, David P.; Grossi, Peter T.; Weiner, David J.; Young,

Dylan Scot; Kelly, Caroline; Saini, Ajay

Subject: RE: NY v. Commerce, 18-cv-2921: outstanding discovery issues

Counsel,

Thank you for promptly considering our proposal. We appreciate your agreement to our first three proposals below, which will allow us to more quickly process and produce the remaining documents responsive to your fifth motion to compel.

Regarding your proposal with respect to the new custodians:

- As for your requests (ii) and (iii) below, to simply search for "Kobach" and "Gore" produces a very large number of documents which appear to be nonresponsive, and we do not think we would be able to review all of them for production by the end of discovery. However, if we modify the search to look for "Kobach" and "Gore" within 50 of the relevance terms ("census" or "apportionment" or "enumerate!" or "districting" or "redistricting" or "counting") within those new custodians, this resulted in a reasonable amount of additional documents that we believe we can process, review, and produce along with the documents identified by the narrowing terms we sent yesterday. So, if agreeable, we will include those in our review.
- As for your request (i), the search as you proposed produces a very large volume of documents that more than doubles the volume for review in the next two weeks. We tried running proximity limits of "/50" and even "/20," but the total volume did not change by more than a couple of hundred documents. This is beyond our capacity to review. We also believe the vast majority of these documents would duplicate material already produced and thus constitutes a burden on attorney and technological resources out of proportion to the claims in the case. Because your proposed search (i) remains overly broad and we do not see a feasible way of culling down this volume to a reasonable, proportional number or ensuring that they do not substantially duplicate material already produced, we therefore propose to move forward with (ii) and (iii), but not (i).

In response to your inquiry of earlier today regarding the subpoenas we issued, we do not intend to depose Dr. Handley. Finally, in an effort to avoid further disputes, we have determined to produce the material relied upon or considered by Dr. Abowd in preparing his expert report, as you have requested. We will work to produce these materials as quickly as possible.

Thank you again for your consideration and flexibility.

Kate Bailey

Trial Attorney United States Department of Justice Civil Division – Federal Programs Branch 20 Massachusetts Avenue, NW Room 7214 Washington, D.C. 20530 202.514.9239 | kate.bailey@usdoj.gov

From: Freedman, John A. [mailto:John.Freedman@arnoldporter.com]

Sent: Thursday, September 27, 2018 1:43 PM

To: Bailey, Kate (CIV) <katbaile@CIV.USDOJ.GOV>; Goldstein, Elena <Elena.Goldstein@ag.ny.gov>; DHo@aclu.org; Federighi, Carol (CIV) <CFederig@CIV.USDOJ.GOV>; Coyle, Garrett (CIV) <gcoyle@CIV.USDOJ.GOV>; Kopplin, Rebecca M. (CIV) <rkopplin@CIV.USDOJ.GOV>; Halainen, Daniel J. (CIV) <dhalaine@CIV.USDOJ.GOV>; Tomlinson, Martin M. (CIV) <mtomlins@CIV.USDOJ.GOV>; Ehrlich, Stephen (CIV) <sehrlich@CIV.USDOJ.GOV>; Wells, Carlotta (CIV) <CWells@CIV.USDOJ.GOV>

Cc: SBrannon@aclu.org; PGrossman@nyclu.org; Colangelo, Matthew <Matthew.Colangelo@ag.ny.gov>; Bauer, Andrew <Andrew.Bauer@arnoldporter.com>; Gersch, David P. <David.Gersch@arnoldporter.com>; Grossi, Peter T.

- <Peter.Grossi@arnoldporter.com>; Weiner, David J. <David.Weiner@arnoldporter.com>; Young, Dylan Scot
- <Dylan.Young@arnoldporter.com>; Kelly, Caroline <Caroline.Kelly@arnoldporter.com>; Saini, Ajay

<Ajay.Saini@ag.ny.gov>

Subject: RE: NY v. Commerce, 18-cv-2921: outstanding discovery issues

Counsel --

A few things:

- 1. With regard to your proposed search terms, the first three bullets are fine. With regard to the last bullet regarding the new custodians, while it is fine to concentrate on the new terms, from the original, the following should be run: (i) term "citizenship" within proximity of "question," "topic" or "Census," (ii) Kobach, and (iii) Gore.
- 2. We are reviewing the draft protective order and will get back to you tomorrow.

Thanks & best regards,

John

From: Bailey, Kate (CIV) [mailto:Kate.Bailey@usdoj.gov]

Sent: Wednesday, September 26, 2018 9:57 PM

To: Goldstein, Elena; zzz.External.DHo@aclu.org; Freedman, John A.; Federighi, Carol (CIV); Coyle, Garrett (CIV); Kopplin, Rebecca M. (CIV); Halainen, Daniel J. (CIV); Tomlinson, Martin M. (CIV); Ehrlich, Stephen (CIV); Wells, Carlotta (CIV)

Cc: zzz.External.PGrossman@nyclu.org; Colangelo, Matthew; Bauer, Andrew; Gersch,

David P.; Grossi, Peter T.; Weiner, David J.; Young, Dylan Scot; Kelly, Caroline; Saini, Ajay

Subject: RE: NY v. Commerce, 18-cv-2921: outstanding discovery issues

Counsel,

As we discussed on this afternoon's meet and confer, the previously proposed search terms resulted in tens of thousands of documents. Given our limited resources, both technological and human, as well as the technical issues we have experienced, we are unfortunately simply unable to process, review, and produce this volume of materials prior to the close of discovery. In the interests of identifying the documents we believe most likely to be responsive and get those documents to you by the close of discovery, we propose to narrow the search terms you provided for different configurations of custodians as follows:

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- On the previously-proposed search for "Bannon" and any of the following terms: "census" or "apportionment" or "enumerate!" or "districting" or "redistricting" or "counting", we propose to keep all of those terms, but use a proximity search that will return all documents in which any of those terms appear within 50 words of "Bannon."
- On the previously-proposed searches for the names "McHenry," "Cutrona," "Hankey," and a number of different misspellings or iterations of Kobach, Neuman, Hamilton, Zadrozny, and Sherk, we plan to narrow this search by using a proximity search that will return all documents that contain any of those names within 50 words of the relevance terms listed above ("census" or "apportionment" or "enumerate!" or "districting" or "redistricting" or "counting")
- On the previously-proposed search for certain subject-matter related terms ("aliens" or "immigrants" or "illegals" or "noncitizen*" or "non-citizen!" or "democrat!") in combination with certain other "relevance terms" ("census" or "apportionment" or "enumerate*" or "districting" or "redistricting" or "counting"), we propose to narrow this search by
 - (a) removing the term "democrat!" from the list, because it produces a very large volume of material, does not seem reasonably calculated to lead to proportional, responsive documents, and was not discussed by the parties until after Defendants had agreed to perform searches in response to Plaintiffs' Fifth MTC;
 - o and (b) using a proximity search that will return all documents from all custodians that contain any of those remaining subject-matter related terms within 50 words of any of the "relevance terms."
- For the new custodians, the volume of potentially responsive material including the original search terms (from the Cannon declaration) is extremely large and impossible to process given the short time allotted for discovery. The previously produced materials include any responsive documents from the new custodians in which the original custodians, i.e., the higher-level Commerce officials, were included in the communication. Running the original search terms would thus be very duplicative. For these custodians, we propose running the searches listed above—i.e., the "name" and "subject-matter" searches, rather than repeating all of the searches.

As we stated, once we perform these narrowing searches we are certainly willing to prioritize documents from the custodians you have identified. We look forward to hearing your thoughts.

Kate Bailey

Trial Attorney
United States Department of Justice
Civil Division – Federal Programs Branch
20 Massachusetts Avenue, NW
Room 7214
Washington, D.C. 20530
202.514.9239 | kate.bailey@usdoj.gov

From: Bailey, Kate (CIV)

Sent: Wednesday, September 26, 2018 5:23 PM

To: 'Goldstein, Elena' <<u>Elena.Goldstein@ag.ny.gov</u>>; 'Dale Ho' <<u>dho@aclu.org</u>>; 'Freedman, John A.' <<u>John.Freedman@arnoldporter.com</u>>; Federighi, Carol (CIV) <<u>CFederig@CIV.USDOJ.GOV</u>>; Coyle, Garrett (CIV) <<u>gcoyle@CIV.USDOJ.GOV</u>>; Kopplin, Rebecca M. (CIV) <<u>rkopplin@CIV.USDOJ.GOV</u>>; Halainen, Daniel J. (CIV) <<u>dhalaine@CIV.USDOJ.GOV</u>>; Tomlinson, Martin M. (CIV) <<u>mtomlins@CIV.USDOJ.GOV</u>>; Ehrlich, Stephen (CIV) <<u>sehrlich@CIV.USDOJ.GOV</u>>; Wells, Carlotta (CIV) <<u>CWells@CIV.USDOJ.GOV</u>>

Cc: 'Sarah Brannon' <<u>sbrannon@aclu.org</u>>; 'Perry Grossman' <<u>PGrossman@nyclu.org</u>>; 'Colangelo, Matthew' <<u>Matthew.Colangelo@ag.ny.gov</u>>; 'Bauer, Andrew' <<u>Andrew.Bauer@arnoldporter.com</u>>; 'Gersch, David P.' <David.Gersch@arnoldporter.com>; 'Grossi, Peter T.' <Peter.Grossi@arnoldporter.com>; 'Weiner, David J.'

Exhibit 4

From: Ehrlich, Stephen (CIV) <Stephen.Ehrlich@usdoj.gov>

Sent: Friday, October 05, 2018 5:39 PM

To: Goldstein, Elena; Bailey, Kate (CIV); Freedman, John A.; zzz.External.DHo@aclu.org;

Federighi, Carol (CIV); Coyle, Garrett (CIV); Kopplin, Rebecca M. (CIV); Halainen, Daniel

J. (CIV); Tomlinson, Martin M. (CIV); Wells, Carlotta (CIV)

Cc: zzz.External.SBrannon@aclu.org; zzz.External.PGrossman@nyclu.org; Colangelo,

Matthew; Bauer, Andrew; Gersch, David P.; Grossi, Peter T.; Weiner, David J.; Young,

Dylan Scot; Kelly, Caroline; Saini, Ajay; Wood, Laura

Subject: RE: Several outstanding matters **Attachments:** Abowd Documents Considered.zip

Follow Up Flag: Flag for follow up

Flag Status: Flagged

Counsel,

With respect to our clawback request, the highlighted version of Dr. Abowd's expert disclosure was a draft for DOJ review, and was thus privileged work product. Please destroy the highlighted version of Dr. Abowd's expert disclosure. Documents considered by Dr. Abowd are attached.

Stephen Ehrlich
Trial Attorney
U.S. Department of Justice
Civil Division | Federal Programs Branch
202-305-9803 | stephen.ehrlich@usdoj.gov

From: Goldstein, Elena [mailto:Elena.Goldstein@ag.ny.gov]

Sent: Tuesday, October 02, 2018 10:01 PM

To: Bailey, Kate (CIV) <katbaile@CIV.USDOJ.GOV>; Freedman, John A. <John.Freedman@arnoldporter.com>; DHo@aclu.org; Federighi, Carol (CIV) <CFederig@CIV.USDOJ.GOV>; Coyle, Garrett (CIV) <gcoyle@CIV.USDOJ.GOV>; Kopplin, Rebecca M. (CIV) <rkopplin@CIV.USDOJ.GOV>; Halainen, Daniel J. (CIV) <dhalaine@CIV.USDOJ.GOV>; Tomlinson, Martin M. (CIV) <mtomlins@CIV.USDOJ.GOV>; Ehrlich, Stephen (CIV) <sehrlich@CIV.USDOJ.GOV>; Wells, Carlotta (CIV) <CWells@CIV.USDOJ.GOV>

Cc: SBrannon@aclu.org; PGrossman@nyclu.org; Colangelo, Matthew <Matthew.Colangelo@ag.ny.gov>; Bauer, Andrew <Andrew.Bauer@arnoldporter.com>; Gersch, David P. <David.Gersch@arnoldporter.com>; Grossi, Peter T.

<Peter.Grossi@arnoldporter.com>; Weiner, David J. <David.Weiner@arnoldporter.com>; Young, Dylan Scot

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<Ajay.Saini@ag.ny.gov>; Wood, Laura <Laura.Wood@ag.ny.gov>

Subject: RE: Several outstanding matters

Counsel,

With respect to the supplemental administrative record search terms and custodians, please advise whether you intend to produce these documents by the close of business tomorrow. If not, Plaintiffs will seek relief from the Court. As you are aware, the Court ordered that supplementation of the Administrative Record was to be completed on July 26 and Plaintiffs filed their motion to compel these documents on August 31. Soon after, Defendants advised that they would voluntarily comply, and on September 6, Plaintiffs agreed to ask the Court

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to hold that motion in abeyance. By September 10, the parties had substantially agreed on terms and custodians; more than two weeks later, on September 26, Defendants advised for the first time that these terms yielded results that were too large for Defendants to efficiently process. Defendants requested that Plaintiffs further narrow the scope of the search terms, and we agreed to a narrower search on September 28. However, more than a month after Plaintiffs' initial motion to compel, Defendants now indicate only that they are "reviewing and processing" the materials at issue, and will not commit to any date certain for production. While Plaintiffs have been exceedingly flexible with respect to this production, and have repeatedly acceded to Defendants' requests to narrow the scope of the searches at issue, the discovery timeline mandates that these documents be produced forthwith. Accordingly, kindly confirm that Defendants will produce these materials by the close of business tomorrow. As you know, we have met and conferred on this request extensively, including on our August 31, September 5, and September 26 calls.

With respect to your clawback request regarding the highlighted version of Dr. Abowd's expert disclosure that you produced yesterday, we have sequestered the document as required by ECF No. 296 and Rule 26(b)(5)(B). To enable us to determine whether to contest this claim of privilege, as permitted by ECF No. 296 and Rule 26(b)(5)(B), please explain your claim that the report is work product that was produced in error. We note in particular that Defendants' email of 9:04pm yesterday specifically identified this report in your production and noted that it contains "yellow highlights indicating that a new footnote identifies the source of the yellow-highlighted item." Please advise how the identification of Dr. Abowd's sources was not already required by Rule 26. As noted, we have sequestered the document pending resolution of your clawback request, and are aware of our obligations under 26(b)(5)(B) not to use the information until your privilege claim is resolved.

Also -- attached please find a deposition notice for Dr. Abowd's testimony for September 12.

Best, Elena

Elena Goldstein | Senior Trial Counsel

Civil Rights Bureau

New York State Office of the Attorney General

28 Liberty Street, 20th Floor | New York, New York 10005

Tel: (212) 416-6201 | Fax: (212) 416-6030 | elena.goldstein@ag.ny.gov | www.ag.ny.gov

From: Bailey, Kate (CIV) < Kate.Bailey@usdoj.gov">Kate.Bailey@usdoj.gov

Sent: Tuesday, October 2, 2018 7:46 PM

To: Freedman, John A. <<u>John.Freedman@arnoldporter.com</u>>; Goldstein, Elena <<u>Elena.Goldstein@ag.ny.gov</u>>; <u>DHo@aclu.org</u>; Federighi, Carol (CIV) <<u>Carol.Federighi@usdoj.gov</u>>; Coyle, Garrett (CIV) <<u>Garrett.Coyle@usdoj.gov</u>>; Kopplin, Rebecca M. (CIV) <<u>Rebecca.M.Kopplin@usdoj.gov</u>>; Halainen, Daniel J. (CIV) <<u>Daniel.J.Halainen@usdoj.gov</u>>; Tomlinson, Martin M. (CIV) <<u>Martin.M.Tomlinson@usdoj.gov</u>>; Ehrlich, Stephen (CIV) <<u>Stephen.Ehrlich@usdoj.gov</u>>; Wells, Carlotta (CIV) <<u>Carlotta.Wells@usdoj.gov</u>>

Cc: <u>SBrannon@aclu.org</u>; <u>PGrossman@nyclu.org</u>; Colangelo, Matthew < <u>Matthew.Colangelo@ag.ny.gov</u>>; Bauer, Andrew < <u>Andrew.Bauer@arnoldporter.com</u>>; Gersch, David P. < <u>David.Gersch@arnoldporter.com</u>>; Grossi, Peter T. < <u>Peter.Grossi@arnoldporter.com</u>>; Young, Dylan Scot < <u>Dylan.Young@arnoldporter.com</u>>; Kelly, Caroline < <u>Caroline.Kelly@arnoldporter.com</u>>; Saini, Ajay

<Ajay.Saini@ag.ny.gov>

Subject: Several outstanding matters

Counsel—

I write regarding several outstanding matters:

- We don't believe that we have received a subpoena for Dr. Abowd's expert deposition on the 12th. With apologies if we've somehow overlooked it, please send us his subpoena at your earliest convenience.
- Please provide dates of availability for deposition of the experts on which you rely for rebuttal.
- Secretary Ross will be unavailable during trial as he will be out of the country; accordingly, to the extent his deposition goes forward, we wanted to let you know this as a courtesy.
- Regarding the search terms discussed by the parties last week, we have updated our searches to include the terms proposed by John Freedman on 9/28. We are reviewing and processing potentially responsive documents according to the search terms agreed upon by the parties last week.
- Consistent with our representation on the September 26 meet and confer, we began running the next production of DOJ materials early yesterday morning. Because that production is unusually large—more than 18,000 pages total—it is taking longer to complete than typical, and is still in process with our lab. We anticipate the production will be complete tomorrow morning and will overnight disks to you promptly.
- We also have received focus-group materials cleared for release through the DRB. Our lab is processing/Bates stamping those materials as well and they also should be ready in the morning.
- The highlighted version of Dr. Abowd's expert disclosure sent to you last night is privileged work product and was produced in error. Pursuant to Rule 26 and the parties' clawback agreement, ECF No. 296, please destroy this version of Dr. Abowd's disclosure. We will be in touch soon regarding the documents on which Dr. Abowd relied.

Best,

Kate Bailey

Trial Attorney
United States Department of Justice
Civil Division – Federal Programs Branch
20 Massachusetts Avenue, NW
Room 7214
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Exhibit 5

	Page 1
1	UNITED STATES DISTRICT COURT
	SOUTHERN DISTRICT OF NEW YORK
2	
	X
3	NEW YORK IMMIGRATION :
	COALITION, et al., :
4	:
	Plaintiffs, :
5	: Case No.
	v. :
6	: 1:18-CF-05025-JMF
	UNITED STATES DEPARTMENT :
7	OF COMMERCE, et al., :
	:
8	Defendants. :
_	x
9	Friday, October 12,2018
	Washington, D.C.
10	
11	
12	Videotaped Deposition of:
13	JOHN M. ABOWD, Ph.D.,
14	called for oral examination by counsel for the
15	Plaintiffs, pursuant to notice, at the law offices of
16	Arnold & Porter Kaye Scholer, LLP, 601 Massachusetts
17	Avenue, Northwest, Washington, D.C. 20001-3743,
18	before Christina S. Hotsko, RPR, CRR, of Veritext
19	Legal Solutions, a Notary Public in and for the
20	District of Columbia, beginning at 9:06 a.m., when
21	were present on behalf of the respective parties:
22	

```
Page 2
                      APPEARANCES
1
     On behalf of New York Immigration Coalition, CASA de
 2.
     Maryland, American-Arab Anti-Discrimination
     Committee, ADC Research Institute and Make the Road
 3
     New York:
 4
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        DAVID GERSCH, ESQUIRE
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     On behalf of the State of New York:
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        DANIELLE FIDLER, ESQUIRE
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        elena.goldstein@ag.ny.gov
18
     On behalf of the State of California:
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        Sacramento California 94244-2550
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```

```
Page 3
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     On behalf of Lupe Plaintiffs:
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        NIYATI SHAH, ESQUIRE
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        ERI ANDRIOLA, ESQUIRE
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        1620 L Street, Northwest, Suite 1050
        Washington, D.C. 20036
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 5
        nshah@advancingjustice-aajc.org
 6
 7
     On behalf of City of San Jose and Black Alliance for
     Just Immigration:
        DORIAN L. SPENCE, ESQUIRE
 8
        EZRA ROSENBERG, ESQUIRE (Via Telephone)
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        erosenberg@lawyerscommittee.org
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     On behalf of Kravitz Plaintiffs:
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16
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        ktilak@cov.com
17
18
     On behalf of Los Angeles Unified School District:
        BRYAN J. PARK, ESQUIRE (Via Telephone)
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20
        Long Beach, California 90802
        (562) 366-8500
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2.2
```

	Page 4
1	APPEARANCES CONTINUED
2	On behalf of Defendants:
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3	U.S. Department of Justice, Civil Division
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5	carlotta.wells@usdoj.gov
6	MILES RYAN, ESQUIRE
	U.S. Department of Commerce
7	U.S. Census Bureau
	Office of the Chief Counsel for Economic
8	Affairs
	Office of the General Counsel
9	4600 Silver Hill Road
	Suitland, Maryland 20746
10	(301) 763-9844
	miles.f.ryan.iii@census.gov
11	
12	Also Present:
	Dan Reidy, Video Technician
13	
14	
15	
16	
17	
18	
19	
20	
21	
22	

Page 68 1 28 percent, that matters. 2. Do you know whether Dr. Barreto provided 0. the backup to that calculation? 3 If he did, it wasn't provided to me. 4 5 Ο. Okay. Thank you. So paragraph 60 says that this was a 6 Α. national survey of 6,309 respondents. And 7 8 paragraph 67 shows the composition of the phone 9 design. And paragraph 75 reports response rate of 10 28 percent. 11 So I think that the survey was 12 administered to 63,000 -- 6,309 sample units, of 13 whom 28 percent responded. If it was administered to 6,309 respondents, then the sample plan in 14 15 paragraph 67 is not a sample plan. 16 I'm marking paragraph 60 as number 16 and 17 the table in paragraph 67 as number 17. 18 At this point, I'd just like to say I 19 don't know enough about the survey design to 20 continue. It doesn't seem to make sense to 21 speculate. But it's hard -- it's hard to go from 22 that description of the survey to having

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confidence in the analysis of it.

2.

2.1

I had other general analysis criticisms.

Some of the numbers reported in the report are not accompanied with margins of error. Whether those margins of error are properly calculated or not depends upon exactly how the survey design handled non-response. It had non-response if it had only 28 percent respondents. And I accept that a 28 percent response rate is within the range of acceptability for this kind of poll.

So I'm not saying that you can't learn anything from a poll this size. But I am saying that you have to document the methods that you used to generalize to the populations that he tried to generalize to, and the sample plan documentation is inadequate.

- Q. Okay. And I should ask you, were you given any of Dr. Barreto's backup to his survey, either in the plan or backup to these tables?
- A. The only things that I have seen are his reports.
 - Q. Okay.

2.

2.1

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studies that I've put on the record and that in the public record of the Census Bureau show that those operations have succeeded in reducing the net undercount and in reducing differential net undercounts, and that the intercensal research that's done focuses on the deficiencies that are identified in the previous census or the previous several censuses.

So it's simply not conjecture. I'm -- I'll leave it at that.

- Q. Thank you. If you could continue.
- A. I additionally take issue with the final analysis in the -- in paragraph 10 about the self-response rate in the end-to-end test. The end-to-end test was not conducted under full census protocol; in particular, it didn't have a communication campaign. And it was conducted to ensure that the systems were properly integrated and worked properly with each other. It didn't have a target completed response rate that's comparable to the targeted completed response rate in the 2020 census, so it wasn't extended. In

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order to meet the 2020 targets, it was kept in the field long enough to meet its own targets, which were below the 2020 targets.

- Q. And just for clarification, when you -we're talking about the communications plan. You
 said not under a full communications -- you meant
 not under a full communications plan under not -under a false communications plan? I think
 that's --
 - A. Did I say false?

2.

2.1

- Q. It sounded like you said false.
- A. I did not intend to say the word "false."

 I intended to say that the 2018 end-to-end census test was conducted without a full communication campaign. In fact, it was conducted without the use of the integrated partnership and communication program.
 - Q. Okay. Thank you.
- A. I disagree with the conclusions in paragraph 11. I'm marking it number 7. I believe that Dr. Barreto was unfamiliar with the appropriate use of subnational net undercount

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visit form from the end-to-end.

2.

2.1

- Q. I see. If you could continue.
- A. I disagree with paragraph 31. That's number 17. The end-to-end test was conducted just as the presence of a citizenship question was being announced. And we are examining the data entered by the field enumerators regarding people's reactions to the question. I don't have any conclusions to report from that, but I think it's not correct to conclude that just because it didn't have a citizenship question on it, it couldn't have been affected by the presence of -- the discussion about a presence of a citizenship question on the subsequent -- on the actual 2020 census.
 - Q. I'm sorry, I didn't follow that. You said the enumerator responses to the question, but the question --
 - A. So there --
 - Q. wasn't asked --
- A. So there's -- in the follow-up -- so the enumerators don't use the same instrument that you

2.

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get. They use an instrument that's customized for the field enumeration and non-response follow-up. And it has a space for them to insert comments regarding things that they think their supervisor would want to know or things that they think the next interviewer who goes there would want to know. The classic example is the dog, but the -- other things like household expressed strong reluctance to answer, household objected to the citizenship -- they would record that.

- Q. Even -- so you're not suggesting that the enumerators actually went out and in the field surveys --
- A. No, no, no. There's no design study.

 I'm not suggesting there was a design study. What

 I'm suggesting is that the enumerators have

 recorded the sensitivity that was already present
 in Providence, and the news reports recorded it

 too, so, it's right, there wasn't a citizenship

 question, and you can't do the kinds of controlled

 studies that we all prefer, or even the kinds

 of -- different studies that you can sometimes

Page 91

construct. But I don't think it's a correct conclusion that inferences from the Providence study, which did not include the citizenship question, will likely be inapposite.

Q. I see.

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A. It probably says inapposite.

I'm now in section C. Can I just put my objection to the whole of section C?

- Q. That's -- that's fine. If you want to summarize what's your --
 - A. Yes. So I'm putting number 18 there.

Section C acknowledges that the citizenship question used on the census was not further tested before it was put on the census. It documents that that is consistent with the Census Bureau's stated quality standards because of an explicit exception that predates this census question arising -- i.e., that was already in there -- allowing the use of a question that has been previously tested on another survey without further testing.

A. It is not.

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- Q. Putting aside your central criticism, which I take is the misinterpret -- and if you don't like my language, you can use your own language -- but the misinterpretation of a decline in self-response as signifying anything with regard to an undercount, are the other criticisms you have of Dr. Barreto's report discussed in your report?
- A. So let's make this easier. I didn't specifically discuss anything about Dr. Barreto's report when I wrote -- especially the version that's in front of me, September 21st, I hadn't even read it. I had read it when I wrote the revised one, but I didn't feel that I needed to comment specifically on his report, that I just needed to document where the estimates that I used in my report came from.

And I am relying on the analysis I did.

And I am not relying on the analysis that

Dr. Barreto did.

You asked me what I disagreed with, so I

Q. Your 1970 and your 1990 examples.

Were the Census Bureau's statistical quality standards that govern the Census Bureau today in effect in either 1970 or in 1990?

A. No.

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- Q. With regard to your 1970 example, which is discussed on page 24 of your report, what is your source of information for this analysis? And it's fine -- if you want to consult Exhibit 2, that's fine. We just should make clear on the record that you're doing it.
 - A. I'm consulting Exhibit 2.

Oh, okay. It's in the footnote in both places. It's that 1990 census content reinterview survey study cited in footnote 39. Oh, sorry, no.

- O. Right. For the 1970 --
- A. I think the problem here is you had a summary paragraph, and I actually discuss the 1970 example. I know that I marked the sources, and they're public, unlike the '92 experiment.

I can't figure out what happened to the citation for that. I apologize for having to --

- Q. It's quite all right. We're just --
- A. -- dig through my own report.

Okay. The report did make the references, and I apologize for the fact that I didn't cite it properly in text.

In the report, I cite a paper by Jacob Siegel and Jeffrey Passel in 1979, Coverage of the Hispanic population of the United States in the 1970 census: A methodological analysis, current population reports: Special studies P-23, and a URL where you can find it is below.

There's a description in there of how that particular question was imported from the current population survey into the 1970 census.

- Q. Okay. Was that the only source you consulted regarding this example?
 - A. Yes.

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- Q. Do you know whether that study -- I see that it's -- there's a website here for a 1979 --
- A. So I can help you more. The P series are public reports from the current population survey.

 And the Library of Congress will have a copy, too.

It's just that, where I was sitting, the only copy I could get is the one that happened to have been curated on that particular site.

O. I see.

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- A. But that's an official publication of the Census Bureau.
- Q. What do the other series of studies issued by the Census Bureau -- what do the prefixes mean, like the G or the J?
 - A. I'll do the best I can.
- Q. Okay.
- A. The document curation for most of our information products is not covered by the quality standards. And most of our practices date from when a paper copy was produced and a copy was automatically deposed with the Library of Congress and other curation libraries that held all government printing documents -- all official publications of the U.S. government.

So the P series for the current population survey is demographic reports, population reports. In the -- in the production

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of documents related to decennial censuses, the memo series are generally labeled A, B, C, D, E, sequentially in a form that the associate director for the decennial census dictates at the start of the recordkeeping operation, and then the memos are numbered A-1 and B-1. I don't know all the series. I don't know even what letter we've gotten up to for 2020 or what letters we got up to for 2010.

When they're released to the public, our current practice is also to release a paper copy, if one exists. But since official government documents had to be in electronic format, we now have a curated electronic copy, and we depose with the Minnesota Population Center and the Inter-University Consortium on Political and Social Research, which are two academic consortia -- we depose copies there, too.

- Q. The series label wouldn't necessarily be consistent from census to census?
 - A. As far as I know, it's not.
- 22 Q. Okay. Do you know whether a copy of the

Siegel paper was produced in discovery in this matter?

A. I believe it was. Yes.

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- Q. Without having considered the Siegel paper, could you have made the statements in your report about the 1970 example?
- A. I believe that one of the population experts at the Census Bureau recalled that this might have happened, but couldn't provide any documentation. And it took some searching to find a copy of a report that documented it. So I probably would have known that it was a possibility but had a difficult time tracking down a source for it.
- Q. You certainly couldn't have provided the level of detail here without consulting this Siegel --
 - A. That's correct.
- Q. So for the 1970 Hispanic origin question, do you know what the gap of time was between when the question was tested for the CPS and when it was included on the long form?

So in order to produce the tables that I actually used, I asked the DRB not to consider those tables, since they didn't have the information. So they had to redact them because they didn't have the information they would need to begin considering clearing them.

I didn't use any of the redacted tables.

- Q. But you've seen the document in unredacted form, correct?
 - A. Yes, I have.

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- Q. Without considering this document, could you have reached all the conclusions in your report?
- A. I'm pretty sure the answer to that is no. I didn't search for alternative sources for these -- for these documents -- for the -- numbers drawn from this document I did not search for alternative sources for. So if there are any that are not in the public document -- there might have been a summary memo someplace that didn't have the detailed tables that I could have used instead of the memo with the detailed tables, but this is the

memo that I had.

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- Q. Now, this memo describes the 2010 imputation process, correct?
 - A. The count imputation process.
- Q. The count imputation process. It doesn't discuss any kind of post-imputation survey or analysis that is done whether the count imputations were accurate, does it?
- A. The entire whole census -- whole-person census imputations are out of the universe for coverage evaluation. They're not in the data-defined record universe.
- Q. So the G series memos that Dr. Mule and his team worked on wouldn't speak to coverage of people in the imputation universe, correct?
- A. No, that's not correct. Net undercount does depend on whole person census imputation, so you can't leave it out of a full coverage analysis. You can declare the coverage universe to be the data-defined census records, but you're still in the end going to have to make an estimation of how to inflate those up to account

Q. One would hope.

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- A. I think that's a safe hypothesis.
- Q. So the J-12 memo doesn't provide stratification, demographic stratification, does it?
 - A. I -- I don't remember. I was waiting for you to direct my attention to the table where it did. I'm just going to look.
 - Q. Well, I don't know if it's been redacted --
 - A. I'm guessing that it doesn't because we know that on the imputations themselves, that we copied all those characteristics from somebody else. So it doesn't make much sense to talk about whether they're correct or not. Why we think we can include them in the overall statistics is that a general property of -- I guess we'll call it ignorable -- ignorable missing data models is that they produce reliable statistics when you do the imputation.

But whether the ignorability assumption holds or not is another one of those fundamentally

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untestable things, unless you bring in additional independent information. And we've already discussed why the post-enumeration survey doesn't do that.

- Q. Could the Census Bureau have looked at the demographic characteristics of the source of the imputation to model the demographics of the imputation population?
- A. So -- yes is the answer to that question. And what you would want is you would want a much more diverse team in terms of their specializations than coverage measurement teams, which are extremely well versed in doing the dual system estimation and the associated statistics and not as well versed in combining alternative sources of data to make an independent or an approximately independent estimate of the demographic characteristics of the people that you left out.

I've done some of that in other research, but not with respect to census counts.

Q. Are the candidate records that are used

Hispanics are imputed at a greater or lower rate than non-Hispanic whites, does it?

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- A. It doesn't seem to, no. And I don't see -- if you're just looking at the count-imputed households, I don't see how it could.
 - Q. Is that reflected in Dr. Mule's memo?
- A. So the overall coverage assessment was designed to be able to isolate Hispanics as a subpopulation of interest and to produce reliable national statistics related to answering the Hispanic origin question yes on the census.
- Q. The -- J-12 also doesn't provide geographical breakdowns. It doesn't tell you the number of imputations for particular states or jurisdictions, does it?
- A. I believe they were in the suppressed cells.
 - O. In the redacted information?
- A. Yes. If the title of the -- let me see if the title of the redacted tables is there.
- I can't tell from the redacted titles -22 from the titles of the redacted tables exactly

Page 278 what geographic detail might have been in them. 1 2. It doesn't look like there was any. And I don't remember. I didn't look at them, I just had -- I 3 had access to them. 4 Is the rest of the J series of memos the 5 Census Bureau's analysis of imputation during the 6 2010 census? 7 8 It's not exclusively imputation. It's 9 internal technical memos related to the 10 statistical operations in the census. 11 If you look at page 13 of the memo, the Q. 12 references section --13 A. Got it. 14 -- that cites three other J series memos? Ο. 15 Do you see that? 16 Α. Yes. 17 None of -- none of those memos have been Ο. 18 publicly released, correct? 19 Α. As far as I know, that's correct. Yes. 20 Ο. And to your knowledge, none of them has 2.1 been produced in this litigation, correct? 22 Α. To the best of my knowledge, that's

correct.

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- Q. You have access to all of these memos, correct?
 - A. In principle, yes.
- Q. You have considered them at some point in your tenure at the Census Bureau, correct?
- A. So if you're not working in a particular division of the Census Bureau, you don't automatically have access to its internal document file. So I had to learn of the existence of the J series in writing my expert report, and only very recently have I learned -- have I acquired copies of the rest of them.

There's not a central document repository. And there's a good reason for that, because the -- your business-related need to know, the confidential information in the redacted tables here, is directly related to whether you're working on the decennial census or not. And we don't automatically grant even the chief scientist access to all of the confidential memos.

I -- there's that. And then they're not

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curated in a central repository. The latter problem we're actually trying to take care of. The former problem of, since I didn't have a business-related need to know until that was established, I wouldn't have been automatically given access to these memos. I had to ask somebody, where's the writeups, and then they properly pointed me to the public ones. And I was able to analyze a lot of the public data, and I'm properly allowed to analyze the microdata from the 2010 census, including the coverage measurement data.

But until I asked, where are the other studies that you did on imputation, I didn't know about the J series. Maybe somebody who had been in decennial for a lot longer, like Mr. Thompson, would have automatically known. I don't know if he would have known about the 2010 series, but I'm sure he can still tell you every memo series letter from 2000 and from 1990.

Q. Did you consider the J series memos on imputation in -- in writing your report?

A. The only J series memo that I considered was this one (indicating).

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- Q. Okay. I'm wondering, if you had not considered them, how you can say, at page 13 of your report, that "The Census Bureau is not aware of any credible quantitative data suggesting that imputation in the census leads to a greater net undercount or differential net undercount in comparison to self-response or in-person interviews."
- A. Because I grilled the author team of these memos and their supervisor with very specific questions in very long sessions to discuss the procedures that were used.

And since the metadata database is the memories of those people, I was obligated to rely on their representations, and I'm still relying on it. I believe when they tell me that there wasn't, there wasn't.

- Q. But you haven't gone back to actually check the J series yourself --
 - A. Now I have the J series because other

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issues unrelated to the litigation led me to the J series. And Patrick Cantwell, the chief of the DSSD now, has had access to the J series all along. He hasn't been trying to hide the J series from me. He knows there's a limit to what can be read. He produces the documents that he thinks are most relevant. And for litigation purposes, those should be public documents so we all share the same information.

So I have tried, to the maximum extent possible, to rely on public documents. Sometimes I just can't.

- Q. Do any of the other J series memos concern stratification or breakdowns that are of issue in this case, either by demography or geographic basis?
- A. One of the J series memos is the sampling plan for the post-enumeration survey. So I think the answer to your question is necessarily yes.

 But I'm just beginning to get familiar with them, so I don't know their contents.
 - Q. Okay. I'm also wondering about the J-9

Page 283 memo that's referenced in the redacted document, 1 which is titled, Census count imputation: Summary 2. of results of the U.S. and the states, whether 3 that might provide a geographic breakdown 4 concerning numbers of imputation -- numbers of 5 count imputation. 6 A. From the title, that's a fair 7 8 presumption. 9 Q. And that breakdown might tell us, for 10 example, what the New York -- number of 11 imputations in New York is relative to Utah? So the public documents for the census 12 13 tabulate substituted persons. That's a superset 14 of count imputations because it includes the ones 15 that are substituted in partial household 16 imputation. 17 But these confidential ones -- it's -- I 18 don't want to speculate. 19 From the title, I'd draw the same 20 conclusion you drew. 2.1 Okay. Ο. 22 MR. FREEDMAN: I'm going to shift gears,

were just speaking about.

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And in the last full paragraph, the last sentence of that, you state that, "In the 2018 end-to-end census, about 9 percent of the NRFU households were resolved when a self-response was received during the NRFU operation."

Where does that number come from?

- A. I am looking for Exhibit 2. And I need to find the same paragraph. And I should have documented it there. I think I know, but let me --
 - O. Thank you.
- A. And the page numbers don't agree because there are longer footnotes in this version.

I did not document that number. The source should be the 2020 program management review that -- so the next one is next Friday, so it would have been about three months ago, approximately. I was there, so it wasn't in Alaska. So I think it was in August.

- O. And --
- A. I can look. And all of the 2020 --

they're quarterly. They're all in a single website. And there's a complete set of slides, and one of them should have that number on it.

- Q. And so it's a slide presentation that you believe is the source of that 9 percent number?
 - A. Yes.

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- Q. Did you consider any other documents relating to the end-to-end test in writing your report?
- A. I don't think so. In writing my report -- and I'm sorry I didn't footnote it -- I relied on my memory. I've seen the presentation of the preliminary results from the end-to-end test twice, so -- once when it was reviewed by the executive steering committee and once when it was presented publicly. And I knew them to be public, but I should have gone and found the slide.
- Q. And other than those slides, you don't recall relying on any other information relating to the 2018 end-to-end test in writing your report?
 - A. That's right.

Exhibit 6

From: Bailey, Kate (CIV)

Sent: Tuesday, September 25, 2018 9:24 PM

To: 'Goldstein, Elena' < <u>Elena.Goldstein@ag.ny.gov</u>>; Dale Ho < <u>dho@aclu.org</u>>; Freedman, John A.

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Cc: Sarah Brannon < sbrannon@aclu.org >; Perry Grossman < PGrossman@nyclu.org >; Colangelo, Matthew

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Subject: RE: NY v. Commerce, 18-cv-2921: outstanding discovery issues

Counsel,

With regard to the supplemental searches we agreed to conduct in response to your fifth motion to compel (Item 3 in your first discovery dispute letter today), please note that your recitation again mischaracterizes the searches we agreed upon, as you still include Velkoff and Raglin as custodains. We have repeatedly made clear in previous correspondence that we agreed to perform searches responsive to your motion and will not expand either the terms or custodians beyond the parties' previous agreement. That said, we look forward to conferring with you regarding the material the parties previously have discussed.

Regarding the focus group materials (Item 5 in your first discovery dispute letter today), they have been delivered to your office as requested. The FedEx tracking number is 8013 9046 6422. The remaining materials are undergoing DRB review, as clearly explained in my September 20 email. They will not be produced until that review is complete, per the timeline set forth in my previous email.

As for Item #6 in your first discovery dispute letter, 23 out of 26 of the briefing memos are attached. A technical glitch prevented production of the remaining three today; we will provide those to you ASAP.

Regarding Item #7 in your first dispute letter today *and* your second discovery dispute letter of the day, received at 7:46 pm, your assertion of entitlement to the items listed in #1 of Attachment A to that letter is incorrect. Plaintiffs are not

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entitled to the materials relied upon by Dr. Abowd because his report was designated under Rule 26(a)(2)(C), not (B), and we will not be providing them. As for the other items requested in your second discovery dispute letter today, kindly identify the RFPs to which you believe these materials would be responsive.

Regarding your request to meet and confer "no later than tomorrow," we each are unavailable during most of the day, but could make ourselves available at 5:30 pm. Please let us know if that works for you.

Kate Bailey

Trial Attorney
United States Department of Justice
Civil Division – Federal Programs Branch
20 Massachusetts Avenue, NW
Room 7214
Washington, D.C. 20530
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From: Goldstein, Elena [mailto:Elena.Goldstein@ag.ny.gov]

Sent: Tuesday, September 25, 2018 12:03 PM

To: Bailey, Kate (CIV) <katbaile@CIV.USDOJ.GOV>; Dale Ho <dho@aclu.org>; Freedman, John A.

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Subject: NY v. Commerce, 18-cv-2921: outstanding discovery issues

Counsel,

Please see attached.

Elena Goldstein | Senior Trial Counsel

Civil Rights Bureau New York State Office of the Attorney General 28 Liberty Street, 20th Floor | New York, New York 10005

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