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FILED HARRISBURG, PA

SEP 1 7 2002

MARY E. D'ANDREA CLERK Per Deputy Clerk

## IN THE UNITED STATES DISTRICT COURT FOR THE MIDDLE DISTRICT OF PENNSYLVANIA

RICHARD VIETH, et al,

Plaintiffs,

v.

No. 1:CV-01-2439 (Judge Rambo)

THE COMMONWEALTH OF PENNSYLVANIA, et al.,

Defendants.:

# MEMORANDUM OF LAW IN SUPPORT OF MOTION TO CONDUCT LIMITED DISCOVERY

### **BACKGROUND**

On April 8, 2002, this Court declared the congressional redistricting plan for the Commonwealth of Pennsylvania contained in Act No. 2002-1 ("Act 1") unconstitutional under the principle of one-person, one-vote, enjoined its implementation, and directed the Pennsylvania General Assembly to "within three weeks of the date of this order, prepare, enact and submit for review and final approval by this Court, a congressional redistricting plan in conformity with this opinion."

Subsequently, the General Assembly, on April 17, 2002, passed a bill (HB 2545, PN 3726) containing a revised congressional redistricting plan. On April 18, 2002, Governor Schweiker signed the bill into law as Act No. 2002-34 ("Act 34").

Act 34 also repeals Act 1. Defendants Jubelirer and Ryan, joined by Executive Officers, immediately notified this Court of the enactment of Act 34.

On April 22, 2002, Plaintiffs moved for the commencement of remedial hearings ("Remedial Motion"). Plaintiffs' Remedial Motion attacked the validity of the Act 34 plan on the grounds that it, like Act 1, violates the one-person, one-vote principle. Plaintiffs alleged that, due to a change of a voting precinct boundary in Armstrong County's South Buffalo Township, there is a 97-person deviation in Act 34 because that voting precinct boundary also forms part of the boundary between the 3<sup>rd</sup> and 12<sup>th</sup> congressional districts in the Act 34 plan (as it did in the Act 1 plan). The change was precipitated by a petition filed on February 19, 2002 by the Board of Elections of Armstrong County ("Board of Elections") that was approved by the Court of Common Pleas of Armstrong County ("Armstrong County Court") on March 15, 2002 ("March 15<sup>th</sup> order").

In support of their allegation that the Act 34 plan violated the one-person, one-vote principle, Plaintiffs attached the affidavit of Robert L. Priest, the Technical Director of the Office of Demographic Analysis for the Democratic Caucus of the Pennsylvania House of Representatives to their Remedial Motion. Mr. Priest declared, *inter alia*, that Act 34, by virtue of the Armstrong County Court's March 15<sup>th</sup> order, had a population deviation of 97.

On April 23, 2002, this Court set a hearing for May 8, 2002 "for the purpose of determining whether Act 34 suitably remedies the constitutional violation found by this court in its order of April 8, 2002." On May 2, 2002, however, following a conference call with counsel, this Court canceled the hearing and instructed Defendants to file a Status Report on the dispute caused by the Armstrong County Court's March 15<sup>th</sup> order.

Defendants filed status reports on June 3, 2002, specifically noting that the Board of Elections had petitioned the Armstrong County Court to vacate the March

15<sup>th</sup> order. This Court, on June 19, 2002, ordered Defendants to file another Status Report on August 19, 2002. Defendants submitted their second status reports, noting, *inter alia*, that on July 29, 2002, the Armstrong County Court (Nickleach, P.J.) had denied the Board of Elections' petition to vacate the March 15<sup>th</sup> order. Defendants also presented argument as to why the Armstrong County situation did not affect the constitutionality of Act 34.

This Court, by order dated September 13, 2002, scheduled a hearing regarding the constitutionality of Act 34 for October 15, 2002. The Court also instructed the parties that, if they wished to present evidence at the hearing, a written request detailing the evidence and the reasons for its presentation should be filed no later than October 5, 2002.

#### **ARGUMENT**

Defendants Jubelirer and Ryan seek limited discovery in advance of the hearing for the purpose of deposing Mr. Priest. Mr. Priest (who testified at trial on behalf of the Plaintiffs in the trial concerning the Act 1 plan) provided the affidavit that Plaintiffs submitted to support their allegation that the Act 34 plan has a 97-person population deviation. Defendants Jubelirer and Ryan seek to depose Mr. Priest in connection with the averments in his affidavit and to review any documents in his possession that relate to his averments.

This discovery, which, due to time constraints and the narrow scope of the legal inquiry (whether Act 34 violates the one-person, one-vote principle), would of necessity be very limited and need to be done soon. Defendants must prepare their case and decide what, if any, evidence they need to request this Court (by October 5, 2002) for leave to present at the October 15, 2002 hearing.

Depending on what the deposition reveals, Defendants may or may not stipulate to portions of Mr. Priest's affidavit. The deposition will also help

Defendants to decide whether to seek to call any witnesses at the hearing. Because Mr. Priest asserts that he has knowledge related to the subject of the hearing, Plaintiffs may seek to call him as a witness. If Plaintiffs ask permission to call Mr. Priest as a witness at the hearing, Defendants would be at a tactical disadvantage during cross-examination because they would be unable to predict his testimony. On the other hand, Mr. Priest may have knowledge that is helpful to the defense of the Act 34 plan and that was excluded from his affidavit. If his deposition discloses information unfavorable to the Plaintiffs, Defendants may wish to call him as a witness or to use his deposition transcript. Only by exploring the underpinnings of the affidavit in advance can Defendants know if Mr. Priest has any knowledge not set forth in his affidavit that would have bearing on the hearing.

The Federal Rules of Civil Procedure recognize that the discovery process plays a vital role in trial preparation, *Hickman v. Taylor*, 329 U.S. 495 (1947), by exposing the disputed facts and allowing for a fairer contest. *See United States v. Proctor & Gamble Co.*, 356 U.S. 677 (1958). As it did in conjunction with the hearing on Act 1 plan, the Court should permit limited discovery to protect Defendants' right to a fair hearing.

Fed.R.Civ.P. 56(f) is based on the principle that it is often proper to permit discovery before entering summary judgment on the basis of affidavits. See also In re Paoli R.R. Yard PCB Litigation, 35 F.3d 717, 739 (3d Cir. 1994) (expressing preference, for fairness reasons, that party be permitted to depose experts whose affidavits provide basis for in limine hearing on Daubert evidence despite the close of discovery). Expedited discovery schedules are also often entered in advance of hearings held on preliminary injunction requests. See e.g., New Dana Perfume Corp. v. The Disney Store, Inc., 31 F. Supp. 616 (M.D. Pa. 2001) (noting that expedited discovery was conducted in advance of PI hearing); Moscony v. Quaker Farms, LP, 2000 U.S. Dist. LEXIS 17772 \*9 (E.D. Pa. 2000) ("Some discovery in connection with a preliminary injunction request is also generally appropriate") (citing Ellsworth Assoc. v. United States, 917 F.Supp. 841, 844 (D.D.C. 1996)).

## **CONCLUSION**

For the reasons given above, this Court should grant Defendants Jubelirer and Ryan's Motion to Conduct Limited Discovery and permit Defendants to depose Robert L. Priest and review any documents on which he relied in preparing his affidavit, on or before September 30, 2002.

**September 17, 2002** 

Respectfully submitted,

Linda J. Shore Pa. ID No. 47477 Julia M. Glencer Pa. ID No. 80530 John P. Krill, Jr. Pa. ID No. 16287

KIRKPATRICK & LOCKHART LLP

240 North Third Street

Harrisburg, PA 17101 (717) 231-4500 Counsel for Defendants Jubelirer & Ryan

#### CERTIFICATE OF SERVICE

I certify that on September 17, 2002, I caused a copy of the foregoing Memorandum of Law in Support of Motion to Conduct Limited Discovery to be served on the following as indicated:

Fax and First class mail

Paul M. Smith Thomas J. Perrelli Daniel Mach Brian P. Hauck JENNER & BLOCK, L.L.C 601 Thirteenth Street, NW Washington, D.C. 20005 (202) 639-6000 Counsel for Plaintiffs

First class mail Robert B. Hoffman REED SMITH LLP 213 Market Street, 9<sup>th</sup> Floor P.O. Box 11844 Harrisburg, PA 17108 (717) 257-3042 Counsel for Plaintiffs

Overnight Delivery and Fax Honorable Richard Nygaard U.S. Court of Appeals 717 State Street, Suite 500 500 First National Bank Building Erie, PA 16501

Hand Delivery and Fax J. Bart DeLone

Senior Deputy Attorney General Office of Attorney General Appellate Litigation Section 15<sup>th</sup> Floor Strawberry Square Harrisburg, PA 17120 (717) 783-3226 Counsel for Governor Schweiker, Secretary Weaver & Commissioner Filling

Fax and First class mail Mark A. Packman GILBERT HEINTZ & RANDOLPH LLP 1100 New York Avenue, NW, Suite 700 Washington, DC 20005-3987 (202) 772-2320 Counsel for Senator Mellow, Amicus Curiae

Fax and First class mail Lawrence J. Moran ABRAHAMSEN, MORAN & CONABOY, P.C. W.C. Carter Building Scranton, PA 18502 (570) 348-0200 Counsel for Senator Mellow, Amicus Curiae

Overnight Delivery and Fax Honorable William Yohn **US District Court** 601 Market Street United States Courthouse Independence Mall, West Philadelphia, PA 19106

Linda J. Shorey Pa. ID No. 47477 KIRKPATRICK & LOCKHART LLP 240 North Third Street Harrisburg, PA 17101 (717) 231-4500 (717) 231-4501 (fax) Counsel for Defendants Jubelirer & Ryan