The Honorable Patrick McCallister Acting State Supreme Court Justice 3 East Pulteney Square Bath, NY 14810 Dr. Jonathan Cervas Institute for Politics & Strategy Carnegie Mellon University Posner Hall 388 5000 Forbes Ave. Pittsburgh, PA 15213

## RE: REDISTRICTING URBAN CORE OF BUFFALO-NIAGARA REGION

Dear Justice McCallister & Dr. Cervas:

As current and former public officials and community leaders in and around the urban and suburban areas of Erie and Niagara counties, including the cities of Buffalo and Niagara Falls, we encourage you to maintain one united congressional district in our region that combines densely urban and suburban areas.

As you know, Article III §4 (c) of the New York State Constitution lays out criteria which must be considered in the construction of congressional and legislative districts. In addition to requiring an equal number of inhabitants<sup>1</sup>, the state constitution spells out specific standards which must be taken into consideration, including contiguity, compactness, and protection against denial or abridgement of rights of racial or minority language groups. Additionally, the constitution further requires that, "[t]he commission shall consider the maintenance of cores of existing districts, of pre-existing political subdivisions, including counties, cities, and towns, and of communities of interest."

We submit to you that the 26<sup>th</sup> Congressional District, as it is presently iterated, meets each of these criteria head-on, and need not be altered in any way other than to add population to meet the new federal population standard of 776,971. We consider it essential that the court maintain the core of the current NY-26 in this fashion. Assessing the most relevant criteria:

Contiguity and Compactness. There is no other upstate congressional district that
satisfies these criteria better than the present NY-26. The district is unquestionably
contiguous and its compactness is beyond compare in any district outside New York City
in any map. We hope that the court and the special master will see the wisdom in
replicating these conditions in a final map.

<sup>&</sup>lt;sup>1</sup> A requirement of near-exact equity in congressional districts is also required over and above the state constitutional equity requirement (see *Wesberry v. Sanders*, 376 U.S. 1 (1964)).

The Honorable Patrick McCallister & Dr. Jonathan Cervas April 29, 2022 Page two

- Protection of racial and minority language groups' rights. The present NY-26 remains the most racially and ethnically diverse district outside of New York City. This diversity is best ensured by combining the cities of Buffalo, Niagara Falls and Lackawanna into one district, and is enhanced further with the inclusion of larger suburban towns which contain diverse racial, ethnic and religious populations, like Amherst, Cheektowaga and the Tonawandas. Again, there is no district outside New York City that protects racial and minority language groups' rights better than the current iteration of NY-26.
- Maintenance of pre-existing cores of districts, including pre-existing political subdivisions. The current NY-26, which includes urban and first-ring suburban populations of Erie and Niagara counties, contains very few divided political subdivisions. In maps drafted by the Independent Redistricting Commission (IRC) and in the map approved by the state legislature, the entirety of the present NY-26 was preserved in the new NY-26, and the most egregious of these cuts in political subdivisions were corrected by incorporating the entire city of Niagara Falls and the entire town of Amherst into the NY-26 map. While at least one political subdivision must necessarily be divided in order to meet the federal standard for exactness, this is nevertheless a simple fix that the court should consider in its final map as well by ensuring Niagara Falls and Amherst, in their totalities, are included in NY-26.
- Protecting communities of interest. Here again, the present iteration of NY-26 protects communities of interest to the greatest extent possible. Ours is a "Buffalo-Niagara" region and the present map (imposed by a special master in 2012), in combining the cities of Buffalo and Niagara Falls with first-ring suburbs of both of cities, ensures that racial, ethnic, religious and recent-immigrant populations in our area maintain the full weight of their voting strength by remaining in the same district.

We recognize that this redistricting process has been fraught with difficulty and no one envies the court for the task it has at hand. Notwithstanding all that has transpired over the past several months, it is important to note that each and every map — draft or final — created by the IRC or adopted by the state legislature recognized the points we raise today in their respective iterations of this congressional district, particularly the inclusion of Buffalo and Niagara Falls in the same district. We urge you to do the same.

We thank you for your kind consideration of the foregoing.

The Honorable Patrick McCallister & Dr. Jonathan Cervas April 29, 2022 Page three

## Sincerely,

Hon. Mark C. Poloncarz, County Executive, County of Erie, NY

Hon. Kevin R. Hardwick, County Comptroller, County of Erie, NY

Hon. Kyle Andrews, County Treasurer, County of Niagara, NY

Hon. Byron W. Brown, Mayor, City of Buffalo, NY

Hon. Robert Restaino, Mayor, City of Niagara Falls, NY

Hon. Austin Tylec, Mayor, City of North Tonawanda, NY

Hon. Annette Iafallo, Mayor, City of Lackawanna, NY

Hon. Patrick Mang, Mayor, Village of Kenmore, NY

Hon. April N. M. Baskin, Chair, Erie County Legislature

Hon. Timothy D. Meyers, Majority Leader, Erie County Legislature

Hon. John Bargnesi, Erie County Legislator

Hon. Lisa Chimera, Erie County Legislator

Hon. John Gilmour, Erie County Legislator

Hon. Howard J. Johnson, Erie County Legislator

Hon. Jeanne Vinal, Erie County Legislator

Hon. Christopher Robins, Minority Leader, Niagara County Legislature

Hon. Jeffrey Elder, Niagara County Legislator

Hon. Mark Grozio, Niagara County Legislator

Hon. John Spanbauer, Chairman, Niagara Falls, NY City Council

Hon. Donta Myles, Member, Niagara Falls, NY City Council

Hon. Kenneth Tompkins, Member & Former Chairman, Niagara Falls, NY City Council

Hon. Darius G. Pridgen, President, City of Buffalo, NY Common Council

Hon. Bryan Bollman, Councilmember, Lovejoy District, City of Buffalo, NY Common Council

Hon. Joel Feroleto, Councilmember, Delaware District, City of Buffalo, NY Common Council

Hon. Joseph Golombek, Councilmember, North District, City of Buffalo, NY Common Council

Hon. Mitch Nowakowski, Councilmember, Fillmore District, City of Buffalo, NY Common Council

Hon. David Rivera, Councilmember, Niagara District, City of Buffalo, NY Common Council

Hon. Christopher Scanlon, Councilmember, South District, City of Buffalo, NY Common Council

Hon. Ulysses Wingo, Councilmember, Masten District, City of Buffalo, NY Common Council

Hon. Rasheed Wyatt, Councilmember, University District, City of Buffalo, NY Common Council

Hon. William Reece, City Treasurer, City of Tonawanda, NY

Hon. James Kossow, City Clerk & Former Councilmember, City of Tonawanda, NY

Hon. David Mileham, Councilmember, City of Tonawanda, NY

Hon. Sean Rautenstrauch, Councilmember, City of Tonawanda, NY

Hon. Brian Kulpa, Supervisor, Town of Amherst, NY

Hon. Francina J. Spoth, Town Clerk, Town of Amherst, NY

Hon. Jacqueline Berger, Councilmember, Town of Amherst, NY

The Honorable Patrick McCallister & Dr. Jonathan Cervas April 29, 2022 Page four

Hon. Shawn Lavin, Councilmember, Town of Amherst, NY

Hon. Michael Szukala, Councilmember, Town of Amherst, NY

Hon. Diane Benczkowski, Supervisor, Town of Cheektowaga, NY

Hon. Linda Hammer, Councilmember, Town of Cheektowaga, NY

Hon. Brian Nowak, Councilmember, Town of Cheektowaga, NY

Hon. Joseph Emminger, Supervisor, Town of Tonawanda, NY

Hon. Marguerite Greco, Town Clerk, Town of Tonawanda, NY

Hon. Jill O'Malley, Councilmember, Town of Tonawanda, NY

Hon. Shannon Patch, Councilmember, Town of Tonawanda, NY

Hon. Gina Santa Maria, Councilmember, Town of Tonawanda, NY

Hon. Carl Szarek, Councilmember, Town of Tonawanda, NY

Hon. Amy Kobler, Town Clerk, Town of West Seneca, NY

Hon. Joseph Cantafio, Councilmember, Town of West Seneca, NY

Hon. Paul Catalano, Trustee, Village of Kenmore, NY

Hon. Andrea Czopp, Trustee, Village of Kenmore, NY

Hon. Joseph DeCecco, Trustee, Village of Kenmore, NY

Hon. Christine Hunt, Trustee, Village of Williamsville, NY

Hon. Louis Petrucci, President, City of Buffalo, NY Board of Education

Hon. Russell Petrozzi, President, City of Niagara Falls, NY Board of Education

Hon. Earl Bass, Member, City of Niagara Falls, NY Board of Education

Hon. Robert Bilson, Member, City of Niagara Falls, NY Board of Education

Hon. Vincent Cancemi, Member, City of Niagara Falls, NY Board of Education

Hon. Clara Dunn, Member, City of Niagara Falls, NY Board of Education

Hon. Paul Kudela, Member, City of Niagara Falls, NY Board of Education

Hon. Anthony Paretto, Member, City of Niagara Falls, NY Board of Education

Hon. Nicholas Vilardo, Member, City of Niagara Falls, NY Board of Education

Mark Laurrie, Superintendent, City of Niagara Falls, NY Board of Education

Peter de Jesus, President, Western New York Area Labor Federation

Richard Lipsitz, President Emeritus, Western New York Area Labor Federation

Paul Brown, President, Buffalo Building Trades Council & Niagara Building Trades Council

Rev. Craig D. Pridgen, President, Niagara Falls Ministerial Council

Rev. Russell Allen, Pastor, Bethany Baptist Church, Niagara Falls, NY

Rev. Mark Blue, President, Buffalo Branch, NAACP

Esmeralda Sierra, President, Hispanic Heritage Council of WNY

Casimiro D. Rodriguez, President Emeritus/Founder, Hispanic Heritage Council of WNY

Russell Petrozzi, Chairman, Niagara Falls Chamber of Commerce

Hon. Paul Dyster, former Mayor, City of Niagara Falls, NY

Hon. Geoffrey M. Szymanski, former Mayor, City of Lackawanna, NY

Hon. John Bruso, former Majority Leader, Erie County Legislature

## The Honorable Patrick McCallister & Dr. Jonathan Cervas April 29, 2022 Page five

Hon. Sam Granieri, former Majority Leader, Niagara County Legislature

Hon. Minister Renae Kimble, former Majority Leader, Niagara County Legislature

Hon. Dennis Virtuoso, former Minority Leader, Niagara County Legislature

Hon. Jason J. Cafarella, former member, Niagara County Legislature

Hon. Owen Steed, former member, Niagara County Legislature

Hon. Jason Zona, former member, Niagara County Legislature

Hon. Bonnie Kane Lockwood, Former Councilmember, City of Buffalo, NY Common Council

Hon. Kristen Grandinetti, former member, Niagara Falls, NY City Council

Hon. Frank Soda, former member, Niagara Falls, NY City Council

Hon. Jack Gallagher, former Mayor, City of Tonawanda, NY

Hon. Rick Davis, former Mayor, City of Tonawanda, NY

Hon. Alice Roth, former Mayor, City of Tonawanda, NY

Hon. Gayle Syposs, former City Clerk & Councilmember, City of Tonawanda, NY

Hon. Dawn Kammerdiner, former Councilmember, City of Tonawanda, NY